



Agenda

To all Members of the

OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

Notice is given that a Meeting of the above Committee is to be held as follows:

Venue: Council Chamber - Civic Office

Date: Friday, 2nd November, 2018

Time: 10.00 am

Items for Discussion:

Item

1. Apologies for absence.
2. To consider the extent, if any, to which the public and press are to be excluded from the meeting.
3. Declarations of Interest, if any.
4. Minutes from the Meeting of the Overview and Scrutiny Management Committee held on 13th September and 4th October 2018 (*Pages 1 - 16*)

Jo Miller
Chief Executive

Issued on: Thursday 25th October, 2018

Governance Officer for this meeting

Christine Rothwell
Tel. 01302 735682

Doncaster Metropolitan Borough Council

www.doncaster.gov.uk

A. Reports where the public and press may not be excluded.

5. Public Statements

[A period not exceeding 20 minutes for statements from up to 5 members of the public on matters within the Committee's remit, proposing action(s) which may be considered or contribute towards the future development of the Committee's work programme]

6. Brexit (*Pages 17 - 26*)

7. Community Safety Strategy (*Pages 27 - 70*)

8. Work Plan November 2018 (*Pages 71 - 92*)

MEMBERSHIP OF THE OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

Chair – Councillor Kevin Rodgers
Vice-Chair – Councillor John Healy

Councillors Bev Chapman, Neil Gethin, Richard A Jones, Jane Kidd,
Andrea Robinson and Paul Wray

Invitees:

Paul O'Brien - GMB

Public Document Pack Agenda Item 4

DONCASTER METROPOLITAN BOROUGH COUNCIL

OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

THURSDAY, 13TH SEPTEMBER, 2018

A MEETING of the OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE was held at the COUNCIL CHAMBER - CIVIC OFFICE, DONCASTER on THURSDAY, 13TH SEPTEMBER, 2018 at 10.00 AM

PRESENT:

Chair - Councillor Kevin Rodgers

Councillors John Healy, Neil Gethin, Richard A Jones, Jane Kidd, Andrea Robinson and Paul Wray

Invitee: - Paul O'Brien

ALSO IN ATTENDANCE:

Other Councillors;

- Sue Wilkinson
- Tosh McDonald
- Nikki McDonald

DMBC;

- Debbie Hogg – Director of Corporate Resources
- Damian Allen – Director of People
- Howard Monk - Head of Service - Strategy and Performance
- Rupert Suckling - Director of Public Health
- Steve Mawson - Chief Financial Officer & Assistant Director of Finance
- Gill Gillies - Assistant Director of Environment
- Tracey Harwood - Head of Service Regulation and Enforcement

St. Leger Housing Doncaster;

- Steve Waddington - Director of Housing Services

		<u>ACTION</u>
1	<u>APOLOGIES FOR ABSENCE.</u>	
	There were no apologies for absence made.	
2	<u>TO CONSIDER THE EXTENT, IF ANY, TO WHICH THE PUBLIC AND PRESS ARE TO BE EXCLUDED FROM THE MEETING.</u>	

	None	
3	<u>DECLARATIONS OF INTEREST, IF ANY.</u>	
	Councillor Jane Kidd declared a nonpecuniary interest in Agenda Item No.6, by virtue of being employed by an association that provided services for those with disabilities getting into work.	
4	<u>MINUTES FROM THE MEETING OF THE OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE HELD ON 28TH JUNE, 2018.</u>	
	The minutes of the meeting held on Thursday, 28 th June 2018 were agreed as true record.	
5	<u>PUBLIC STATEMENTS.</u>	
	There were no public statements made.	
6	<u>2018-19 QUARTER 1 FINANCE AND PERFORMANCE IMPROVEMENT REPORT AND 'DELIVERING FOR DONCASTER' BOOKLET.</u>	
	<p>The Overview and Scrutiny Management Committee was presented with the Finance and Performance Report for Quarter 1 2018/19, which provided an overview of progress made since the last report.</p> <p>The Director of Corporate Resources and Chief Financial Officer and Assistant Director of Finance were in attendance at the meeting, and responded to key issues of concern raised within the report.</p> <p>HIGHLIGHTS</p> <p>It was explained that performance and the overall position in Quarter 1 had shown a good start with the majority of performance indicators being on track. Highlights included;</p> <ul style="list-style-type: none"> • 243 new homes built this quarter; • Local authority spend with local businesses stable and on target at 73% at the end of the quarter. <p>It was outlined that areas for further improvement included;</p> <ul style="list-style-type: none"> • Overall staff sickness - which for year-end stood at an average of 9.19 days per employee, a slight increase from Q4 position. It was noted that an improvement had been made last year which had previously reduced this figure. 	

Reference was made to progress made in Quarter 1 around all aspects of Doncaster Growing Together, our partnership transformation. Highlights of that included the launch of the Post 16 Review of Education, the announcement that a Doncaster University Technical College (UTC) would be located in Doncaster and the opening of the second phase of Great Yorkshire Way

CONNECTED COUNCIL

Doncaster Children's Services Trust (DCST) Finance - Looking at the Councils financial position, it was commented that the picture across Council services was satisfactory. It was recognised that the Doncaster Children's Services Trust contract proved to be the biggest financial pressure for the Council and it was noted that the Council was meeting with the Trust on a regular basis to monitor progress, considering what actions could be taken and what further savings could be delivered in 2018/19.

It was explained that other Local Authorities were fairing worse than Doncaster due to increasing costs occurring across the sector. Members were assured that steps were being taken to produce an action plan, with a range of measures in place to achieve better outcomes. It was added that going forward there was now an arrangement in place that would benefit from the Council having a greater influence and closer control.

Members were reminded that the Trust had attended an OSMC meeting during February 2018 and recommended that the Trust be invited back to the Committee to provide an update subject to their financial performance. Members emphasised the need to get underneath the structure and nature of the Trust's finances to find out more about the challenges and expectations around the financial management needed to operate within their budget. It was recognised that there was a need to work with the Trust to ensure that the statutory function was delivered. It was acknowledged that Council reserves could be used although concern was raised around the longevity of that as a long term solution.

The Committee's union invitee raised concern about potential savings to be delivered through restructuring and questioned whether the Terms of Conditions would be affected. Concerns were raised as to whether such savings would affect just frontline services and could result in further spending on agency staff if redundancies were made.

Reference was also made to concerns raised over DCST performance indicators that included one that was red (where 70.2% of children were being seen within appropriate timescales against a target of 80%) and a target around Special Educational Needs (SPEN) which was Amber.

Homelessness and Out of Authority (OAA) Placements - Concern was raised that towns such as Peterborough had been transferring individuals into Doncaster and had resulted by placing indirect pressures on services and resources (such as on officer time as well as financially for the Council and its partners). It was commented that the Police had needed to deal with matters that had arisen from individuals placed in unsupported accommodation places. Members were informed that a meeting had been held with Peterborough, and following a number of interventions, there would be no more placements made within South Yorkshire. In terms of whether other Local Authorities were undertaking similar practices, it was clarified that this was not known.

A Member referred to 253 young people placed into Doncaster from Out of Authority Area Placements (OAAs) and Members recognised the challenge of reducing costs from these. In terms of process, it was clarified that it was the responsibility of the placing authority to locate individuals in a suitable place.

Agency and Consultants – It was explained that benchmarking and an analysis of spend was taking place with others directorates. It was recognised that more was being spent on agency staff (particularly within Adults Social Care). In terms of consultants, it was explained that ‘consultants’ covered a number of areas wider than consultants and included ‘legal’ and ‘shared service’ costs. Members were informed how the responsibility of recruitment had been delegated to Senior Managers. It was explained that a neutral vendor arrangement was now in place to reduce the arranging costs from around 30% to 12%.

Within Adults Social Care, it was explained that the bulk of spend on agency staff was to address short term recruitment challenges. In terms of Consultants, it was explained that these were mainly recruited on an interim basis undertaking specific strategic undertakings. It was felt by Members that there was an opportunity to maximise chances for staff development in-house.

Concern was raised whether certain posts were being paid more than the actual evaluated post and that contracts were lasting longer than planned. It was felt that there should be further due diligence and checks in place.

Assets – Regarding the disposal of assets, it was explained that regular meetings had taken place around this issue. It was stated that the actual amount would be less than that stated in the report.

PDRs – Concerns were raised during the meeting about the robustness of the PDR process and how the undertaking and monitoring of that process was not necessarily consistent across the authority

DONCASTER LIVING

Members were informed that the Vibrant Town Centres Programme was working to improve the co-ordination of activity and services taking place, initially in the town centre. Members were informed that during Quarter 4, the programme had planned and supported major events in the town centre namely Delicious Doncaster and Tour de Yorkshire. It was explained that the Integrated Town Centre Team had continued to work in partnership with teams from across the Council and businesses to focus on clean-ups within that area.

In respect of environment aspects, it was reported that there had been a positive performance of environment standards such as flytipping and 100% of licensing aspects processed.

Members were informed that the Directorates sickness performance indicators were above target.

Number of people who had been killed or seriously injured - it was explained that the reason the figures looked higher was that the definition of being “seriously injured” had broadened. Members were advised that overall the figure had significantly reduced; it was therefore due to this and the broadening of the definition that this indicator would be reviewed.

Grass-cutting – Members were informed that grass-cutting services saw a significant drop in performance from 98% to 85% due to unusual weather conditions this Summer and this has affected the number of grass cuts. It was reported that there was an intention to review this indicator to reflect the reduced number of cuts required and to react to a potentially longer grass cutting season.

Other highlights included the following. That;

- 100% of all Licensing Act applications were processed within statutory timescales; and
- 88% of all major planning applications were processed within required or agreed timeframes, significantly exceeding the target of 70%; and
- Highways were doing well in certain areas
- Doncaster’s employment rate has increased, however wage rates had not improved significantly.

Sheffield City Region - There was a brief discussion around this risk as part of the Council’s Strategic Risk Profile. Members were assured that plans would be reviewed in view of implications around devolution.

Affordable New Houses – Concern was raised about how many affordable new houses were being built within the number of new

houses being developed. A Member requested that information be provided around the number of affordable housing being built within the number of new homes being developed. Clarification was also sought on whether the numbers of disability friendly properties were being monitored when building new properties.

Streetcleaning – Concerns were raised around problems following the restructuring within Streetscene, brought about after the recent procurement of the Suez contract around route mapping. Members were assured that services were now communicating together to address those problems and adjust the routes.

DONCASTER LEARNING

Education Results - Members were informed that during Quarter 1, Key Stage 2 figures had improved across the board with the most significant being in reading and writing, rising 7% on the previous year of 2017/18 with the current figure at 60% and 4% below national average, although at a better rate than neighbouring authorities.

Reference was made to the Local Authority Improvement Strategy and investment out of the Dedicated Schools Grant compared to 2/3 years ago. It was added that grading had changed over the last year and there were therefore challenges in making direct comparisons. It was commented that the majority of schools had made significant improvements, however, there was still an expectation that they could perform better. Members heard that there had been significant challenges in terms of Maths and English although improvements had been made with Maths.

Members were reminded that these results had come in before Doncaster had been chosen as a Social Mobility Opportunity Area (SMOA) and therefore further impact should be seen.

In respect of 'A' level results, Members were informed that an early indication of provisional A-level results showed that Doncaster had improved on last year and was narrowing the gap nationally.

Persistent Absence – A Member raised concern about persistent absence connected to safeguarding issues. Members were assured that work was being undertaken to and that a report had been previously considered at a Children and Young People Overview and Scrutiny meeting, when the Panel had the opportunity to comment on the strategy on Key Stage 2.

DONCASTER CARING

Employment – A Member sought clarification as to whether there was any co-ordination in place for the many support groups available to those with disabilities to help them back into employment. It was also

asked whether there were any gaps. Members were informed that a group was in place chaired by the Head of Stronger Families; in addition, steps were being taken to map and co-ordinate what was already available. It was commented that there was a gap in terms of co-ordination of health.

Direct Payments – It was shared that there were no mechanisms currently in place to measure how many people were receiving direct payments that paid for their own staff. It was explained that it would be very difficult to retrieve that detail of information.

It was commented that in terms of adult social care moving forward, it was important that such initiatives were pursued to reduce the number of people depending on both care and a relative amount of support.

It was recognised that partnership working such as that with Sports England, were taking steps for example, designing communities so that people would be directed towards becoming more active. It was further explained how the right conditions needed to be developed such as through the Local Plan. It was outlined that partners were looking for opportunities where support could be provided through additional funding for Doncaster. It was stated that £250,000 had been received so far and that officers were working with Sports England on the next phase. It was recognised that there were still challenges ahead to be addressed alongside health partners.

Training and Development – Concern was raised that not enough investment was being made in developing staff within adult social care and that staff needed to wait longer for training they had missed. It was recognised that more could be done including commencing the training process at an earlier stage, as it was felt it was highly important for staff to be engaged in the process.

Data Quality - Members were informed that a new system “DIPS” had been procured and would support both children, adults and education and look to supplying more rigour to improve data quality. It was explained that this information was being migrated onto the new system and would be more robust and used more regularly.

RESOLVED that

- the Quarter 1 Performance and Financial information be noted; including;
 - note the fee detailed in paragraph 42;
 - note the changes to the Strategic Risks as detailed in paragraphs 43 to 45;
 - note the new additions to the Capital Programme, detailed in the Appendix A – Finance Profile
 - the treasury management quarterly performance report

	<p style="text-align: center;">detailed within Appendix A – Finance Profile</p> <p>ii. that the Committee make the following recommendations to;</p> <ul style="list-style-type: none"> • Reviewing areas showing a high recruitment of agency staff of certain occupational group types and therefore resulting in significant spends (groups such as Social Workers, Care Workers and Occupational Therapists). That Managers are asked to review those areas identified and consider best practices from neighbouring authorities to look at what steps the Council should take to become the employer choice within the region. • Revising Council policy and procedures to ensure that Directors and Senior Managers endeavour to work towards using in-house resources in the first instance where possible. • That the report made available to Human Resources and Finance be looked at by Cabinet, and further work to address the issues are undertaken. <p>iii. That consideration be given to reviewing the robustness of the PDR process and that the Audit Committee be also made aware of the concerns raised by Members, should it wish to consider them within the remit of their workplan.</p> <p>iv. That an invitation is sent on behalf of the Committee to invite the Doncaster Children’s Services Trust to attend a future Committee meeting to present an update on the financial report.</p>	<p>Senior Governance Officer</p>
7	<p><u>ST LEGER HOMES OF DONCASTER PERFORMANCE AND DELIVERY UPDATE: 2018/19 QUARTER ONE.</u></p>	
	<p>Members were presented with the Quarter 1 report for Performance and Delivery from St Leger Homes of Doncaster (SLHD) which provided feedback on performance against Key Performance Indicators for 2018/19.</p> <p>Officers provided Members with relevant updates on the issues contained within the report, and the Committee were invited to raise areas of concern in relation to the performance of SLHD. The following issues were raised during the course of the discussions:-</p> <p>Firstly the key performance elements for the Committee to note included;</p> <ul style="list-style-type: none"> • Seven key performance indicators on target (green) • Three indicators within acceptable tolerance levels (amber) • Two indicators below target 	

There was a brief discussion around the following indicators;

Performance Measure: Number of households placed in Bed and Breakfast (B&B) accommodation (no target): It was commented that this area had experienced a rapid increase due to a number of reasons including complex lives, homelessness and rough sleeping. Members were informed that there was a great deal of partnership working being undertaken including that with adult social care commissioned housing related support. Members were assured that using Bed and Breakfast was only resorted to when no other option was available or when it was not safe to place those individuals into alternative supported accommodation.

Members were assured that actions taken by Peterborough to place individuals who were homeless in Doncaster was not in relation to costs but around supply and the authority meeting their statutory duty. Members were also informed that there had been no impact on SLDH in that they had not been able to place an individual in the borough (due to the additional numbers of those placed by that of Peterborough).

Performance measure of households maintaining or established independent living (within tolerance – amber): It was explained that this indicator was taken as a snapshot at the end of Quarter 1, when there were 41 households supported to maintain or establish independent living against a target of 46. It was explained that a staff vacancy in the team during Quarter 1 had presented a capacity challenge. The vacancy had been since filled and the figure behind the indicator had now risen to 52.

Performance Measures: Scheduled repairs, percentage of promises kept (within tolerance – amber) – Members heard how performance during Quarter 1 continued the improving trend from the previous year, with 99.46% of promises kept against a target of 100%.

Performance Measure: Percentage of Invoices paid within 30 days (within tolerance – amber) - Performance for Q1 was 94.35% against a target of 96.5% It was explained that a large proportion of relatively few invoices paid late were with a small number of suppliers and work was being undertaken to improve this.

Performance Measure: Percentage of Local Expenditure (below target – red): It was clarified that this indicator did not take into account the money spent on the number of staff, and £10million nearly of capital work. It was explained that at the end of Quarter 1, this percentage was down to 40.6%, a fair way off £2 in every £3. It was recognised that this indicator would struggle to hit that target given that money spent in house was not classed as local expenditure, however, SLHD would look to maximise spend and maintain a stronger focus on expenditure in Doncaster as much as is possible.

Concern was raised that the target around local spend could never be achieved and should be reconsidered. In terms of reviewing this target, it was clarified that SLHD recommended targets had been agreed by the portfolio holder and that targeting local spend was a mayoral target.

Performance Measure: Anti-social behaviour (ASB) cases resolved as a percentage of all cases completed (no target); It was reported that this was a new key performance indicator for 2018/19 with a view to agreeing a target with the Council in the near future.

Average Days to Relet Standard Properties (Red); – It was outlined that this indicator has been reported on regularly as part of SLHD’s presentation of void rent loss. It was stated that on average, it took 25.54 days to re-let a property during Quarter 1, against a target of 23 days. This was a reduction from over 30 days at the end of the previous financial year.

Performance measure: Percentage of Current Rent Arrears against Annual Debit (performing well – green); It was explained that 92% of universal credit cases were in arrears. It was explained that the vast majority at 82% had been in arrears prior to changing to universal credit and the organisation had changed the way it worked to adapt. It was explained that the number of tenants moving onto universal credits was impacting on performance, when the target was set we were anticipating 150 tenants a month moving onto universal credit, whereas (last Quarter) we had seen an increase to 220/230 applicants. Members were told that rent arrears were increasing significantly; however, benchmarking data for 2017/18 had shown that whilst arrears in Doncaster had increased by 0.2%, SLHD were outperforming benchmarked comparators, whose arrears on average had increased by 0.5%.

Members enquired about the set criteria set by the Department of Work and Pension for alternative payment arrangements (APA) (30% of UC cases are currently on an APA). Members were informed that some benchmarking had been undertaken to look at this further.

Reference was made to the work of the Sheffield City Region (SCR) Homeless Network And Temporary Accommodation Board. It was questioned whether Doncaster, in line with the Government’s Rough Sleeping Prevention Fund, could undertake something similar in Doncaster.

RESOLVED That the Committee note the progress of SLHD performance outcomes and the contribution SLHD makes to supporting DMBC strategic priorities

	<u>2018.</u>	
	<p>The Committee considered the Scrutiny Work Plan, noted the current position and work to be undertaken by the Committee and Panel's for the remainder of the 2018/19 Civic Year.</p> <p>RESOLVED that;</p> <ul style="list-style-type: none">• The 2018/2019 work programme be approved.• The report and verbal update be noted	

This page is intentionally left blank

DONCASTER METROPOLITAN BOROUGH COUNCIL
OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

THURSDAY, 4TH OCTOBER, 2018

A MEETING of the OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE was held at the COUNCIL CHAMBER - CIVIC OFFICE, DONCASTER on THURSDAY, 4TH OCTOBER, 2018 at 10.00 AM

PRESENT:

Chair – Councillor John Healy (Vice Chair in the Chair)

Councillors Jane Kidd, Andrea Robinson and Paul Wray

Invitee: - Paul O'Brien

ALSO IN ATTENDANCE:

Paul Williams, Business Safety and Licensing Manager
Caroline Temperton, Public Health Improvement Co-ordinator

APOLOGIES:

Apologies for absence were received from Councillors Kevin Rodgers, Neil Gethin and Richard A Jones

		<u>ACTION</u>
10	<u>TO CONSIDER THE EXTENT, IF ANY, TO WHICH THE PUBLIC AND PRESS ARE TO BE EXCLUDED FROM THE MEETING.</u>	
	There were no items.	
11	<u>DECLARATIONS OF INTEREST, IF ANY.</u>	
	There were no declarations made.	
12	<u>PUBLIC STATEMENTS.</u>	
	Mr Wright, a resident of Doncaster, made a statement that included the following issues. He outlined that he was concerned the Council did not have a Scrutiny Panel that addressed National Health Service issues, that the system was out of date and there was a lack of accountability. He continued to state that the Joint Health Commissioning Management Board was now being held in private. He added to make things worse joint commissioning had changed in the way it was run and referred to the control of the Integrated Care System. He stressed the role of the Council was significant and	

	<p>wished for it to be looked at again.</p> <p>He continued to express his concern following his statement made at Full Council and referred to £20m being cut from the Authority in addition to the £30m from the Clinical Commissioning Group and stressed there was no way that the Integrated Care system could be scrutinised at the local or regional level.</p> <p>He made an offer to explain the correct procedures with regards to investigating these issues and concluded by stating that nothing was being done.</p> <p>The Chair thanked Mr Wright for his statement.</p>	
13	<p><u>STATEMENT OF LICENSING POLICY 2019 - GAMBLING ACT 2005.</u></p>	
	<p>Doncaster Living theme</p> <p>Prior to consideration by Cabinet and decision by Full Council the Committee gave consideration to the Statement of Licensing Policy 2019 – Gambling Act 2005 following it’s triennial review.</p> <p>The Local Authority was required to produce the Licensing Policy which sets out the basis for all relevant licensing decisions to be taken by the Authority over the next three years and take effect from 31st January, 2019.</p> <p>Members addressed the Policy and discussed the following areas:</p> <p><u>Number of gambling establishments</u> – it was noted that the number of book makers on high street premises was now closer to 60 rather than 70 in 2007, but acknowledged that there was more on-line gambling facilities available. In response to questions, it was confirmed that the Local Authority could not dictate the number of gambling establishments and if there were objections to an application, for whatever reason, the Licensing Committee would give consideration to the application and agree whether to approve a license.</p> <p><u>Maximum bet (fixed odds betting terminals)</u> – due to gamblers being able to lose large sums of money very quickly, it was confirmed that the Government had supported a maximum bet of £2. It was unclear as to when this would take effect from but confirmed unlikely to be before the end of 2019.</p> <p><u>Public Health involvement and vulnerable people</u> – Members were pleased to learn that the two main changes to the Policy related to the defining of a vulnerable person and Public Health’s involvement as a non-statutory consultee to any new gambling application received,</p>	

which ultimately assists the Local Authority in making a more informed decision.

Specifically with regard to protection and reducing the harm posed to vulnerable people, Members sought clarity on whether the Local Authority had gone as far as it could within the confines of legislation. It was confirmed that the Policy is required to address permitting licenses for gambling however, Local Authorities could introduce supporting policies, for example, placing a limit on the number of gambling establishments in high streets.

The Committee welcomed the working being undertaken by Public Health, including the establishment of the Gambling and Financial Inclusion Group and training for front line staff to recognise gambling addictions and provide support.

It was noted that statistics on the gambling population were collated through “Gamcare”, the national organisation that provided funding to provide support, to people who have gambling addictions and associated issues. It was acknowledged that gambling tended to manifest itself as something else, for example, the cause of depression, crime to fund the habit and family problems. Members stressed and recognised that gambling addiction was not visible and only apparent when a person raises the issue through a friend, health body or organisation.

Risk assessments and monitoring of premises – It was confirmed that it was the gambling establishment’s responsibility to undertake risk assessments. Every premise within the Local Authority area received an inspection with spot check visits if required. It was noted that historically complaints were addressed when received by members of the public, but these had been very rare.

It was acknowledged that some people do have personal issues with gambling establishments and these would not generally be reported to the Local Authority.

Education – it was accepted that gambling was a legal activity that many people take part in, however, the Committee was pleased to note that a “Responsible Gambling” week was being held in November, 2018 to deliver safe gambling messages.

Members expressed concern with regard to young people who could be tempted to gamble and were pleased to note the inclusion of some questions relating to gambling in the pupil lifestyle survey undertaken by Public Health. The results from the survey would start to give a

picture of the behaviour of young people in relation to gambling. It was stressed that the local authority could not control a young person's actions but promote the illegalities and harms that gambling can cause, particularly through online facilities.

Casinos – It was also noted that the Government had assigned designated areas where casinos could be established and Doncaster was not in one of those areas.

RESOLVED that:-

1. The Statement of Licensing Policy 2019 – Gambling Act 2005, be supported;
2. An update on the work being undertaken by Public Health, be provided to a future meeting of the HASC Scrutiny Panel during 2019/2020; and
3. Thanks be provided to Public Health for the new initiatives being undertaken to support people with gambling addiction.



Doncaster Council

Date: 2nd November 2018

**To the Chair and Members of the
OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE**

BREXIT

Relevant Cabinet Member(s)	Wards Affected	Key Decision
All	All	No

EXECUTIVE SUMMARY

1. The UK is due to leave the European Union (EU) on 29th March 2019, triggering a transitional period where the UK will retain the benefits of the single market and customs union until 31 December 2020, albeit losing its role in any decision-making institution.
2. However, it is not widely recognised that there are over forty years of legally binding commitments and partnership arrangements that remain in place which the UK Government and the EU will have to redraw or end. Estimates of the cost involved in the UK extracting themselves from these commitments vary from £36billion to over £100bn and could take up to 30 years.
3. The purpose of this report is to appraise the Overview and Scrutiny Management Committee on the latest discussions and risks surrounding Brexit, and to detail the mitigating actions we are taking to prepare for the 29th March 2019.

EXEMPT REPORT

4. The contents of this report are not exempt.

RECOMMENDATIONS

5. The Overview and Scrutiny Management Committee are asked to note the contents of the report and continue to monitor the situation.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

6. The implications of Brexit on UK residents is hugely significant, with the agenda ever evolving as Government determine the different elements of legislation currently passing through Parliament; the report attempts to

highlight such impacts for Doncaster residents whilst recognising interventions and reforms in most part will be out of the control of Doncaster Council.

BACKGROUND

7. The Government has already made provision for EU regulations (laws) in the EU Withdrawal Bill (July 2017). This Act repeals the 1972 Act which took the UK into the European Union Single Market and commits the UK to retaining EU regulations agreed before 29th March 2019 in UK law. Thereafter, the UK Government will have sole responsibility to amend or delete UK laws.
8. Importantly, this briefing is set within the context of a UK debate on devolution and reform of the Local Enterprise Partnerships (LEPs). Local government leaders continue to press for Brexit to lead to increased devolution.

OPTIONS CONSIDERED

9. The deliberations contained within this report are based on scenario planning for both soft and hard Brexit. The options available to us as a Local Authority may be limited given our ability to influence the legislative reforms currently being debated by Parliament, however for the purpose of this report, the option presented to the Overview and Scrutiny Management Committee is of continued monitoring of the situation, ensuring any planned remedial interventions are actioned appropriately and in a timely manner.

REASONS FOR RECOMMENDED OPTION

10. Given the implications arising from Brexit it is appropriate to continue to monitor the impact that this will have on Doncaster, ensuring the risk mitigations that are discussed within this report are actioned in a timely and appropriate manner; failure to understand and mitigate the risk could result in a loss of financial resources or a detrimental impact on economy.

IMPACT ON THE COUNCIL'S KEY OUTCOMES

	Outcomes	Implications
	<p>Doncaster Working: Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future;</p> <ul style="list-style-type: none"> • Better access to good fulfilling work • Doncaster businesses are supported to flourish • Inward Investment 	<p>The health of Doncaster's economy (jobs, growth and trade) is dependent on whether local business is able to plan investment based on a new trading relationship with the EU.</p> <p>All businesses are seeking a resolution to the UK's trading position. Once this is available, Team Doncaster will be able to determine its priorities for a new working partnership with the private sector.</p> <p>The ability to support local companies to overcome BREXIT challenges will be crucial to</p>

		sustaining Doncaster's growth. If the Government review the UK assisted area designations – Doncaster must retain its current advantage.
	<p>Doncaster Living: Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time;</p> <ul style="list-style-type: none"> • The town centres are the beating heart of Doncaster • More people can live in a good quality, affordable home • Healthy and Vibrant Communities through Physical Activity and Sport • Everyone takes responsibility for keeping Doncaster Clean • Building on our cultural, artistic and sporting heritage 	<p>The UK will remain in Europe, although not in the European Union. Cultural events and networks will still be open to UK communities.</p> <p>Investment in the town centres - as a catalyst for increasing productivity - will be one of the themes of the new UK Shared Prosperity Fund.</p>
	<p>Doncaster Learning: Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;</p> <ul style="list-style-type: none"> • Every child has life-changing learning experiences within and beyond school • Many more great teachers work in Doncaster Schools that are good or better • Learning in Doncaster prepares young people for the world of work 	<p>In theory, Local Authorities will still be able to participate in transnational EU programmes such as Horizon (research) and Interreg (knowledge exchange).</p>
	<p>Doncaster Caring: Our vision is for a borough that cares together for its most vulnerable residents;</p> <ul style="list-style-type: none"> • Children have the best start in life • Vulnerable families and individuals have support from someone they trust • Older people can live well and independently in their own homes 	<p>The Local Government Association is seeking guidance from Government on the implications for care responsibilities, particularly those with 'settled' status.</p>
	Connected Council:	

	<ul style="list-style-type: none"> • A modern, efficient and flexible workforce • Modern, accessible customer interactions • Operating within our resources and delivering value for money • A co-ordinated, whole person, whole life focus on the needs and aspirations of residents • Building community resilience and self-reliance by connecting community assets and strengths • Working with our partners and residents to provide effective leadership and governance 	<p>Operations within the Council may need to adjust to new UK law e.g. human rights legislation and immigration policy.</p> <p>Council's role as community leaders will come to the fore.</p>
--	---	---

RISKS AND ASSUMPTIONS

11. **EU Funding** - The EU has provided pro-rata over £100m for local infrastructure/business support/skills projects within Doncaster. The current programme 2014-2020 will not be affected and end on 31st December 2020.
12. **Replacement for EU funding post 2020** - Little detail has emerged on the Shared Prosperity Fund (SPF), other than it will be used to support the emerging UK Industrial Strategy. Places in England with a Mayoral Combined Authority will have a single strategy led by the Mayor and supported by the Local Enterprise Partnerships (LEPs). Discussions with Government suggest up to £1.6bn being divided amongst LEP areas, with the first Local Industrial Strategies agreed with Government by March 2019.
13. **Procurement** - EU procurement regulations are built into UK Procurement Law, however a hard Brexit may exclude the UK from procuring services and works contracts through EU systems or in a soft Brexit, mean that the UK has to remain compliant to all EU procurement rules to access the single market. Potentially, DMBC may need to review all our key suppliers to understand their EU dependencies for supply of goods, services and workforce and consider what information and data is stored by suppliers in the EU. Yorkshire Procurement Managers are meeting with Crown Commercial Services to consider implications for Procurement.
14. **Migration** - EU economic migrant levels have softened since the start of the year. The overall number of **new migrant workers** arriving in Doncaster in 2017 was just under 2,870, a decrease of around 750 compared to the previous year. During the Implementation Period:
 - UK nationals will be able to visit, live and work in the EU as they do now;
 - EU citizens and their family members who, by 31 December 2020, have been continuously resident in the UK for five years will be eligible for 'settled status', enabling them to stay indefinitely;
 - **Local Authorities are seeking clarity from the Government on the implications for Councils as providers of care and support.**

15. **Impact on the economy and our residents** - Regional forecasts project lower medium-term growth when the UK exits the EU, however there are specific risks that Doncaster will need to closely monitor before 29th March 2019, for example:
- **Retaining the UK's access to European airports is a UK priority; however there could be repercussions for UK airports, including Doncaster/Sheffield.** HMRC expect a degree of delays and confusion while systems adjust which would impact on the efficient running of ports and airports.
 - The UK Government is under great pressure to secure a trading arrangement that will allow the UK business to thrive, address potential transfer of operations from the UK to the EU (principally car manufacturing, aerospace and financial services) and negate the need for a hard border between Northern Ireland and the Republic of Ireland. **Local business report the biggest impacts will be anti-competitive trade barriers, restrictions on the movement of goods and raw materials and product standards.**
 - If the UK adopts a preferential trading relationship based on one set of trade rules (the Norwegian model), or a Canadian model where there will be rules for UK trade and another for EU trade, the Confederation of British Industry's (CBI) opinion is that in reality the UK's trading businesses and those in the supply chain will have to obey EU rules to trade with the EU - even if no deal is agreed.
 - In Doncaster, the Chamber of Commerce has been proactive, providing business events where local businesses are able to express their concerns. Businesses were looking to the EU meeting on 17th October 2018 to provide more clarity on whether the UK will crash out of the EU on 29th March 2018 without any transitional trading arrangements with the EU. This would put orders (currently paused because of the uncertainty) in jeopardy. If terms for Brexit are not resolved shortly, businesses warn they lack the ability to plan cash flow, secure business loans and undertake recruitment.
 - **Doncaster Chamber currently supports 153 local companies to export to the EU (and beyond); however this is felt to be only a proportion of those with the ability to do so. The Council is pressing the Sheffield City Region Growth Hub to become more effective in providing business support and export opportunities in Doncaster.**
16. **Productivity** - Productivity levels - the amount of value created for every hour somebody works – have been poor for the UK since the financial crisis and Doncaster has particularly struggled. The low wage/low skill/low productivity vicious circle affects Doncaster and Yorkshire more than most other parts of the country. UK per worker productivity has now fallen back to below its pre-recession 2007 level, with Doncaster ranking 59 out of 60 cities in the Centre for Cities report published in late 2017.

17. Our aim, through the evolving local inclusive industrial growth strategies and devolved powers, must be to drive up productivity, boost earning power and improve the quantity and quality of jobs.

FUTURE RELATIONSHIP BETWEEN THE UK AND THE EUROPEAN UNION

18. On exiting the EU, the UK will have the status of a 'third country' with influence and participation effectively 'permitted' on an ad-hoc basis by the European Commission and European Parliament. On 12th July 2018, the Government published a white paper 'The Future Relationships between the United Kingdom and the European Union' which seeks to explain the Government's preferred trading relationship to the European Union and UK citizens.
19. The Government know that in order to achieve their ambitions they will need to offer the EU a degree of influence in UK affairs including continued harmonisation with EU rules. Media focus has been on the Taxation (Cross Border Trade) Bill known as 'the Customs Bill' which will form the basis of the trade relationship with the EU.
20. The Labour Party is committed to securing the UK's participation in a customs union, pledging to vote against any withdrawal agreement that excludes this. The Government's position is to seek a unique trading relationship with the EU, however the European Commission are unconvinced that a new part in/part out agreement is achievable stating that the UK "cannot have the best of both worlds".
21. UK business continues to pressure the Government to deliver the best trade deal for the UK. The ability to support all local companies to overcome BREXIT challenges will be crucial to sustaining Doncaster's growth.
22. The Government proposals will end the annual payments to the EU, but this will be replaced by contributions for joint action in specific areas such as security and participation in EU education and research programmes.

WHAT IF THERE IS NOT AGREEMENT?

23. Most of the report is predicated on the UK and EU27 actually reaching and ratifying a withdrawal agreement before 29 March 2019. In the absence of such an agreement, the default position is the EU Treaties would cease to apply. There can be no 'transition period' without a withdrawal agreement.
24. The only way to delay the 'switch-over' in the absence of a deal before exit day is to extend withdrawal negotiations between the UK and the EU. The *Withdrawal Act* allows exit day to be delayed. This would mean that the UK would be a Member state beyond 29 March 2019. The Government has said the UK will leave with or without a deal and that it would not request such an extension. Even if it were to ask, it would require unanimous agreement from the EU27 countries.

25. Between July and October 2018 the Government published a series of 104 Technical Notes, advising business and communities what they should do in the event of a 'no deal'. This includes: traffic backlogs at UK port towns; a rise in hate crimes; the return of large numbers of largely elderly UK citizens; and macroeconomic consequences arising from trade and currency fluctuations. Locally, a working group of Chief Executive leads on resilience have been asked to consider Brexit resilience and local/regional action needed in a 'worst case scenario'. They will meet in November.
26. Negotiations between the UK Government and the EU continue with varying reports of progress. Even if the UK Government have a draft agreement with the EU by December 2018 – this will need to be ratified by Parliament.
27. At the meeting of the UK and EU on 17th October 2018 the focus was on the need to prevent a hard border between Northern Ireland and the Republic of Ireland. A "backstop" proposal from the EU would mean a customs border in the North Sea, something the UK Government is not prepared to consider as it would create a two tier system within the UK – and it is bitterly opposed by the Democratic Unionist Party (DUP) who currently hold the Conservative Party in Government.
28. As a means of breaking this impasse, both the UK and EU are considering extending the transition period up to 2021 - to give time for the Northern Ireland issue to be resolved. This would mean the UK remains part of the customs union and single market and continue payments to the EU (up to 18 billion euros) - without influence on the decisions made by the EU.

NEXT STEPS

29. The Strategy and Performance Unit, Resilience and Emergency Planning and all relevant teams across the council, will continue to monitor the situation ensuring any planned remedial interventions are actioned appropriately and in a timely manner.
30. A Local Health Resilience Partnership will coordinate information sharing and resource coordination.
31. Additional reports will be produced to cover the UK/EU negotiations programme (please see Appendix A) and developments in UK policy.

LEGAL IMPLICATIONS [SRF Date: 18/10/18]

32. Further specific legal advice will be required across a number of fields as the Brexit position develops and the implications of the UK's position becomes more defined.

FINANCIAL IMPLICATIONS [RI Date: 19.10.18]

33. The withdrawal of the UK from the EU could have far reaching financial consequences, however it is difficult to quantify the effect until the detail of the final deal is known.

34. The Council is currently in receipt of European funding. The Government intends to underwrite the UK's allocation for structural and investment fund projects under this EU Budget period to 2020 in the event of no-deal and to consult on the UK Shared Prosperity Fund, a practical successor to ESF and ERDF, this year.
35. As part of local government funding, the Council retains 49% of locally collected business rates. This percentage is due to increase to 75% from 2020/21 meaning the Council will be more reliant on business rates to fund its activities. If there is a downturn in the economy following Brexit, this could result in lower than anticipated business rates and therefore have a direct impact on the funding of the Council.
36. Financial Management will continue to monitor the Brexit negotiations and update the Medium Term Financial Forecast accordingly.

HUMAN RESOURCES IMPLICATIONS [CB Date: 19/10/2018]

37. Employment regulations prior to the 29th March 2019 will continue to apply as well as existing enforcement arrangements and workers will continue to be entitled to the same rights as those are covered under The EU (Withdrawal) Act 2018. It would seem likely that any new European Employment Regulations introduced during any transition period may well apply even though UK government representatives will not have participated in their creation. The Government have published a Guidance Document on workplace rights if there's no Brexit deal which indicates the intention to keep the majority of regulation with some amendments to reflect that the UK will no longer be a member of the EU. In the longer-term it will be easier for Parliament to cease, or amend, established rights without the intervention of the European Courts.
38. Free movement of workers will cease and it is highly likely that the UK's immigration regime will change following Brexit. This may leave the Council and other businesses at risk of losing workers especially low-skilled workers. The Government have recently introduced a toolkit to help employers and their EU staff understand and apply for UK settlement as Brexit approaches. The scheme will be phased in later this year, and will gradually open more widely until it is fully open. This will not protect the Council and other employers from the future risk of being unable to attract talent, having to increase the number of sponsored immigration applications or being unable to fill low skilled roles. There are also potential HR implications as EU funded posts cease and potential for increases in diversity incidents if tensions and divisions heighten.

TECHNOLOGY IMPLICATIONS [ET Date: 18 October 2018]

39. There are no anticipated technology implications.

HEALTH IMPLICATIONS [RS Date: 19/10/2018]

40. There are significant health implications from Brexit. These are described in this paper. National health organisations are leading on much of the risk mitigation. However local impacts are being managed through the Local Health Resilience Partnership together with the local authority. Further work to assess impacts and ensure appropriate mitigation will be needed in the run up to and beyond 29th March 2019.

EQUALITY IMPLICATIONS [CAF Date: 18 October 2018]

41. Decision makers must consider the Council's duties under the Public Sector Equality Duty at s149 of the Equality Act 2010. The duty requires the Council, when exercising its functions, to have 'due regard' to the need to eliminate discrimination, harassment and victimisation and other conduct prohibited under the act, and to advance equality of opportunity and foster good relations between those who share a 'protected characteristic' and those who do not share that protected characteristic.
42. The Council will comply with amendments to UK law implemented as a result of the UK's exit from the EU.

CONSULTATION

43. To produce this update paper consultations have taken place internally with Regeneration and Environment (Resilience and Emergency Planning), Corporate Resources (Legal and Democratic Services and Financial Management).
44. The Executive Board received an information report on BREXIT on 11th October 2018, the contents of which are contained in this report.

BACKGROUND PAPERS

45. There are no background papers to this report.

REPORT AUTHOR & CONTRIBUTORS

Christian Foster, Head of Service, Strategy and Performance

01302 734416 christian.foster@doncaster.gov.uk

Carole Fox, Senior Strategy and Performance Manager, Corporate Services

Rosalind McDonagh, Resilience & Emergency Planning Manager, Regeneration and Environment

Chris Yates, Corporate Services

Debbie Hogg
Director of Corporate Services

Appendix A : Key dates in UK's divorce with EU

17 OCTOBER 2018 - EU Summit

The most likely opportunity for a final agreement on the UK divorce and a statement on future relations.

31 October 2018

The EU's Chief Brexit Negotiator insists negotiations must be complete before 31 October 2018 so allow 27 EU countries to sign off the Withdrawal Agreement.

NOVEMBER - Emergency EU summit?

A further EU summit could be needed to finalise the divorced deal if the deadlock on Ireland continues in October. May be delayed until December 2018.

DECEMBER 13 TO 14 - The last European Council of 2018

This is widely seen as the last practical date for an Article 50 divorce deal to be signed off by the UK and the EU.

JANUARY TO FEBRUARY 2019 (AT THE LATEST) - Commons approval

By now the House of Commons must approve Brexit deal. Parliament must also pass an Implementation and Withdrawal Bill, setting out the terms of Brexit.

UNTIL MARCH 29 2019 - Ratification

To take effect, the withdrawal agreement must be backed by at least 20 of the other 27 EU countries (and 65 per cent of their population). That decision must also be approved by the European Parliament. Any legally questionable elements of the withdrawal treaty could also be referred to the European Court of Justice by MEPs.

MARCH 29 2019 - Brexit day

Could produce a largely seamless transition or, if they fail to yield any deal, a much more chaotic "cliff edge" Brexit.

AFTER MARCH 30 2019 - Trade talks and transition

Full-fledged trade talks begin between the UK and the EU during the transition period. During this time most aspects of UK membership of the EU in place, including free movement across borders and membership of the customs union and single market.

DECEMBER 31 2020 - An end to transition?

A full UK-EU trade deal expected to be agreed, but given the protracted nature of such talks, this may not be achieved. The EU insists on "backstop" provisions to avoid a hard border in Ireland that will last unless and until a new arrangement is implemented.

DECEMBER 31 2021 - Goodbye to the backstop?

The UK government says it expects that any "temporary customs arrangements" introduced as part of the backstop would cease by this time because alternative measures will have been put in place. The EU is highly sceptical.

MID 2020s - Journey's end?

Many business leaders caution against relying on advanced technology to speed-up customs clearances which would need years to put in place, delaying "full Brexit" until deep into the 2020s. A less ambitious "fast track" system on the US-Canada border took decades to develop and billions of dollars in investment.



2nd November, 2018

**To the Chair and Members of the
Overview and Scrutiny Management Committee**

COMMUNITY SAFETY STRATEGY 2018-21

Relevant Cabinet Member(s)	Wards Affected	Key Decision
Chris McGuinness	All	Yes

EXECUTIVE SUMMARY

1. This report provides an update regarding the 2018-21 Community Safety Strategy. The Strategy is a statutory plan which requires endorsement by Council but is produced and owned by the multi-agency Safer Stronger Doncaster Partnership (SSDP) acting as Doncaster's Community Safety Partnership (CSP). The SSDP has a legal duty to work together to: tackle crime and disorder, including serious and organised crime; reduce re-offending; tackle anti-social behaviour and to tackle alcohol and substance misuse. The SSDP has a wider remit to address any other behaviour which has a negative effect on the local environment, and to produce a plan outlining how this will be achieved.
2. In Doncaster this plan is known as the Community Safety Strategy which is produced every 3 years and refreshed annually. The attached document has been produced following consultation in respect of the partnership priorities and includes a summary of key achievements and outcomes we are seeking to achieve with, and for, the people of Doncaster. The plan also gives an overview of how we plan to address these priorities.
3. Key achievements to note over the last year include:
 - **Tackling Hate Crime** – the partnership hate crime strategy was launched in 2017 and reflects a co-ordinated response to hate crimes and incidents in Doncaster. Additional reporting routes are also available to improve access to services.
 - **County-wide Domestic Abuse Perpetrator Programme** - Doncaster has been chosen as the lead commissioner to provide a County-wide Domestic Abuse Perpetrator Programme, successfully securing funding from the Office of the Police and Crime Commissioner and the three other local authorities within South Yorkshire. Last year, the Domestic Abuse Perpetrator Programme supported 177 clients during a 15-week programme.
 - **Domestic Abuse Victim Services** - Last year our IDVAs and Domestic Abuse Caseworkers supported over 2000 clients and 480 high risk clients through the MARAC.
 - **Criminal Damage** – there has been an 11% decrease in incidents from April 2017 to January 2018 compared to the same period the previous year.
 - **CCTV** - plays a significant role in protecting the public and assisting the police in the investigation of crime. The CCTV system benefits from the latest technology that is available to ensure the system is robust and meets the needs of residents and visitors. Increasingly we are using CCTV in areas affected by organised crime, gaining evidence that may not otherwise be available.

- **Tackling Anti-Social Behaviour and Youth ASB** - Doncaster's approach is directed within three distinct strands: prevention (including education), intervention and enforcement. A targeted estate based intervention model is offered by Doncaster Children's Services Trust via Team EPIC. Doncaster continues to experience a decrease in reported ASB, with recent figures showing a 15% reduction over the last 3-month period.
 - **Prisons** – a Prison Partnership Board has been created with agencies working collaboratively to tackle the issues affecting the prison estate and impacting in our communities. Early achievements include new working protocols and enforcement action to prevent mobile phones and illicit substances being smuggled into prison.
 - **Community Tension Monitoring** - Doncaster has a partnership approach to its community tension monitoring and assessment process, involving a range of agencies, Departments and Elected Members. An assessment is developed and shared on a weekly basis, to include details of tensions across a wide range of categories. Doncaster's model is widely regarded as one of the most positive examples of tension monitoring due to its multi-agency contribution.
 - **Asylum Seeker Support Services** – We have an established multi-agency support network to manage the welfare of asylum seekers and refugees. This group is chaired by DMBC and is attended by a range of partners to represent an asylum seekers' full journey.
 - **Prevent Agenda** - The Doncaster Partnership Prevent Group meets on a quarterly basis to assess a range of factors, including the international/national/local risk assessments, emergency planning arrangements and training provision. The Channel Programme is Chaired by the Local Authority, supported by partners as determined by the requirements of the individuals concerned
 - **Tackling Child Sexual Exploitation** - The Partnership supports the Children's Safeguarding Board in developing a range of initiatives to tackle Child Sexual Exploitation. We have excellent links with local businesses, hotels and the retail sector which has led to increased referrals and improved awareness.
 - **Tackling Substance Misuse** – a range of initiatives are in place to tackle a range of issues, including safe havens, 'reduce the strength' campaigns, targeted interventions to address the use of NPS and Doncaster's status as an Alcohol Action Area.
 - **Operations and signage to tackle motorcycle nuisance** - The Partnership has purchased three off-road motorcycles to be used by trained Police Officers to be used during Partnership Operations to tackle this issue.
 - **Tackling Serious Organised Crime** - Partners work together across a range of established mechanisms and use their collective powers under housing, environmental enforcement, planning, trading standards, revenue and benefits, education and the Care Act to enable us to share information and jointly tackle organised criminality using disruption techniques and preventative based solutions.
 - **Tackling Human Trafficking and Modern Slavery** - Modern slavery and human trafficking is a new agenda for the Partnership. The initial focus has been on raising awareness and training staff to recognise the signs and make appropriate referrals of cases. A successful operation has also taken place, which identified and supported potential victims.
4. Key challenges remain and actions to address them are detailed within the Strategy:
- There has been a year on year increase in overall crime.
 - Incidents of begging and rough sleeping in the Town Centre remains an issue, but have reduced following the introduction of the complex lives multi-agency team.
 - There has been a small decrease in people in treatment for substance dependency. The use of Novel Psychoactive Substances by vulnerable individuals remains a challenge across the borough, but is particularly evident in the town centre and local prisons.

- Whilst there has been an increase in the level of Hate Crime, Doncaster has the lowest rate of offences in the county.
- The main categories for Doncaster Council enforcement cases are fly tipping, litter and noise nuisance.
- The use of illegal motorcycles and quad bikes remain an issue across the borough, but the seizure of illegal motorcycle and quad bikes has increased since the introduction of planned intelligence led operations.
- The number of reported domestic crimes and incidents has increased along with the number of repeat victims.
- The wider use of social media and technology has increased opportunities for 'cyber related crimes' such as fraud, theft and sexual offending.
- Prostitution related activity has decreased but remains concentrated in some areas.

EXEMPT REPORT

5. This is not an exempt report.

RECOMMENDATIONS

6. Members of the Overview and Scrutiny Management Committee are asked to comment on and endorse the content of the Community Safety Strategy 2018-21.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

7. Our consultation process has been far-reaching and we have seen a large number of responses from residents, elected members and Partners throughout the Borough. Alongside traditional methods of consultation, we have also used social media and on-line surveys to increase our level of engagement, with particular focus on harder to reach and new/emerging communities to ensure the strategy is as representative as possible of our residents and their needs.
8. The content of the Community Safety Strategy has been identified through cross referencing the data captured within the Joint Strategic Intelligence Assessment and through a robust and comprehensive process of community consultation.
9. This consultation has identified that the current priorities should remain, as they continue to meet the needs of residents and Partners, but that an additional priority of 'tackling serious and organised crime' should be added to reflect the current challenges that this particular type of criminality presents. Therefore the priorities reflected within the strategy are:
 - Protecting Vulnerable People
 - Reducing Anti-Social Behaviour
 - Reducing Crime and Re-offending
 - Tackling Serious and Organised Crime
 - Reducing Substance and Alcohol Misuse
10. This strategy will result in closer partnership working in respect of the identified priorities and will have a positive impact on the citizens of Doncaster who will see improved outcomes in terms of feeling safer; being safer and getting the support they need with access to improved services. We will also be taking a strong enforcement approach to reducing crime, anti-social behaviour and substance misuse supported by early intervention and prevention, stopping issues from escalating at an early stage and targeting resources where they are most needed.

BACKGROUND

11. Crime reduction and community safety are not the sole responsibility of any one agency, organisation or group and it is important that we draw together all agencies and communities in a joint agenda to combine our shared resources, creativity and effort within a common framework and plan. This plan is owned by all agencies within the Partnership and the Community Safety Strategy provides an outline of this work and importantly how we as a partnership set out our ambitions to address local issues, whilst recognising the needs of our communities.
12. The results of the community consultation are encouraging and demonstrate that in general, residents have a positive perception of the work of the Partnership. However, many residents felt we could improve our services by being more visible, with a quicker response to incidents and improved communication. These areas will remain a focus for the SSDP in the forthcoming year and we will be examining how all partners can increase visibility and our response to incidents.

OPTIONS CONSIDERED

13. The following options were considered:

- To not produce a Community Safety Strategy – this would mean that the Council are not complying with legal requirements;
- To produce a new Community Safety Strategy – enables the Council and partners to meet statutory requirements as well as focus partnership priorities over the coming year on issues that matter to the community and are based on evidence of needs.

REASONS FOR RECOMMENDED OPTION

14. There is a statutory requirement to produce a local plan setting out how the Council and its partners are working together to tackle crime and disorder, including serious and organised crime; reduce re-offending; tackle anti-social behaviour; tackle alcohol and substance misuse, and tackle any other behaviour which has a negative effect on the local environment. The Community Safety Strategy meets this requirement and will inform the Local Authority's priorities and ensure the service meets the requirements for all Communities within the Borough.

IMPACT ON THE COUNCIL'S KEY OUTCOMES

	Outcomes	Implications
1.	<p>Doncaster Working: Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future;</p> <ul style="list-style-type: none"> • Better access to good fulfilling work • Doncaster businesses are supported to flourish • Inward Investment 	<p>The priorities within the Community Safety Strategy, particularly those of reducing crime (including serious and organised crime), anti-social behaviour and re-offending will help support the economy and businesses within the Borough to flourish and attract new investment.</p>

	Outcomes	Implications
2.	<p>Doncaster Living: Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time;</p> <ul style="list-style-type: none"> • The town centres are the beating heart of Doncaster • More people can live in a good quality, affordable home • Healthy and Vibrant Communities through Physical Activity and Sport • Everyone takes responsibility for keeping Doncaster Clean • Building on our cultural, artistic and sporting heritage 	<p>It is important that residents feel safe within Communities and key areas such as the Town Centre. Residents who feel part of vibrant Communities are more likely to Enjoy spending living and spending time in these areas.</p>
3.	<p>Doncaster Learning: Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;</p> <ul style="list-style-type: none"> • Every child has life-changing learning experiences within and beyond school • Many more great teachers work in Doncaster Schools that are good or better • Learning in Doncaster prepares young people for the world of work 	<p>None</p>
4.	<p>Doncaster Caring: Our vision is for a borough that cares together for its most vulnerable residents;</p> <ul style="list-style-type: none"> • Children have the best start in life • Vulnerable families and individuals have support from someone they trust • Older people can live well and independently in their own homes 	<p>Delivery of the Community Safety priorities contributes to the improved safeguarding of all residents.</p> <p>Many of our priorities have a direct impact on families and vulnerable individuals.</p>
5.	<p>Connected Council:</p> <ul style="list-style-type: none"> • A modern, efficient and flexible workforce • Modern, accessible customer interactions • Operating within our resources and delivering value for money • A co-ordinated, whole person, whole life focus on the needs and aspirations of residents • Building community and self-reliance by connecting community assets and strengths • Working with our partners and residents to provide effective leadership and governance 	<p>The services provided as outlined within the Strategy are reviewed to ensure they are efficient, effective and deliver value for money. This includes working in Partnership with other agencies to tackle cross cutting issues in a co-ordinated way.</p> <p>The Safer Stronger Doncaster Partnership provides strong and effective leadership to the Partnership agenda through effective governance.</p>

RISKS AND ASSUMPTIONS

15. The main risk to the delivery of this strategy would be pressures upon partnership resources and the ability to remain focused on the priorities identified. This will be addressed through regular discussions with partners and strong performance management.

LEGAL IMPLICATIONS (Initials: KW Date: 23/07/2018)

16. The Crime & Disorder Act 1998 sets out the legal requirements for local authorities, the police and other key partners & agencies to work together to tackle crime and disorder in their area in partnerships. Under the Police and Justice Act 2006, a duty was placed on the partnerships to join together in a formal strategic group to undertake frequent strategic assessments of levels and patterns of crime and drug misuse in their area and to produce annual rolling three year community safety plans. This strategy assists in meeting the legal requirement.

FINANCIAL IMPLICATIONS (Initials: OB Date: 20/07/2018)

17. There are no direct financial implications arising from this report. Any changes that are implemented as a result of the adoption of this Community Safety Strategy should be managed within existing budgets or be subject to a separate report.

18. 46% of the Community Safety Service budget is currently funded by external funding including grants from the Police and Crime Commissioner, Public Health grant and funding from St Leger Homes. Exit strategies need to be in place, where appropriate, to deal with any future reductions in funding. The service has been allocated £192k of efficiency savings during the period of this strategy; £20k in 2018/19 and £172k in 2019/20.

HUMAN RESOURCES IMPLICATIONS (BT 30/07/2018)

19. There are no immediate HR implications surrounding the endorsement of this Strategy; however there could be changes to the Community Safety Structure in its delivery during this period which has potential staffing implications for the current establishment. If this was the case, then a timely Joint Consultation exercise would be undertaken with the staff and Trade Unions under the auspices of the Council's Industrial Relations Framework.

TECHNOLOGY IMPLICATIONS (PW 20/07/18)

20. There are no direct technology implications at this stage. Any requirements for technology to support the delivery of the Doncaster Community Safety Strategy would need to be considered by the ICT Governance Board (IGB)

HEALTH IMPLICATIONS (Initials: HC Date: 19/07/2018)

21. The Community Safety Strategy should improve and protect health, and reduce health inequalities. The Strategy contains a comprehensive range of measures with which the impact of the approach can be monitored, in the areas of interdependency between crime/ASB and health harms. Health investments in domestic violence, mental health and substance misuse issues produce net savings to the health and social care economy and contribute to crime/ASB reduction.

EQUALITY IMPLICATIONS

22. A Due Regard Statement has been developed for the Community Safety Strategy 2018-21.

CONSULTATION

23. This report has significant implications in terms of the following:

Procurement		Crime & Disorder	x
Human Resources		Human Rights & Equalities	
Buildings, Land and Occupiers		Environment & Sustainability	
ICT		Capital Programme	

BACKGROUND PAPERS

Community Safety Strategy 2018-2021.

REPORT AUTHOR & CONTRIBUTORS

Bill Hotchkiss Head of Service: Community Safety
01302 737831 Bill.Hotchkiss@doncaster.gov.uk

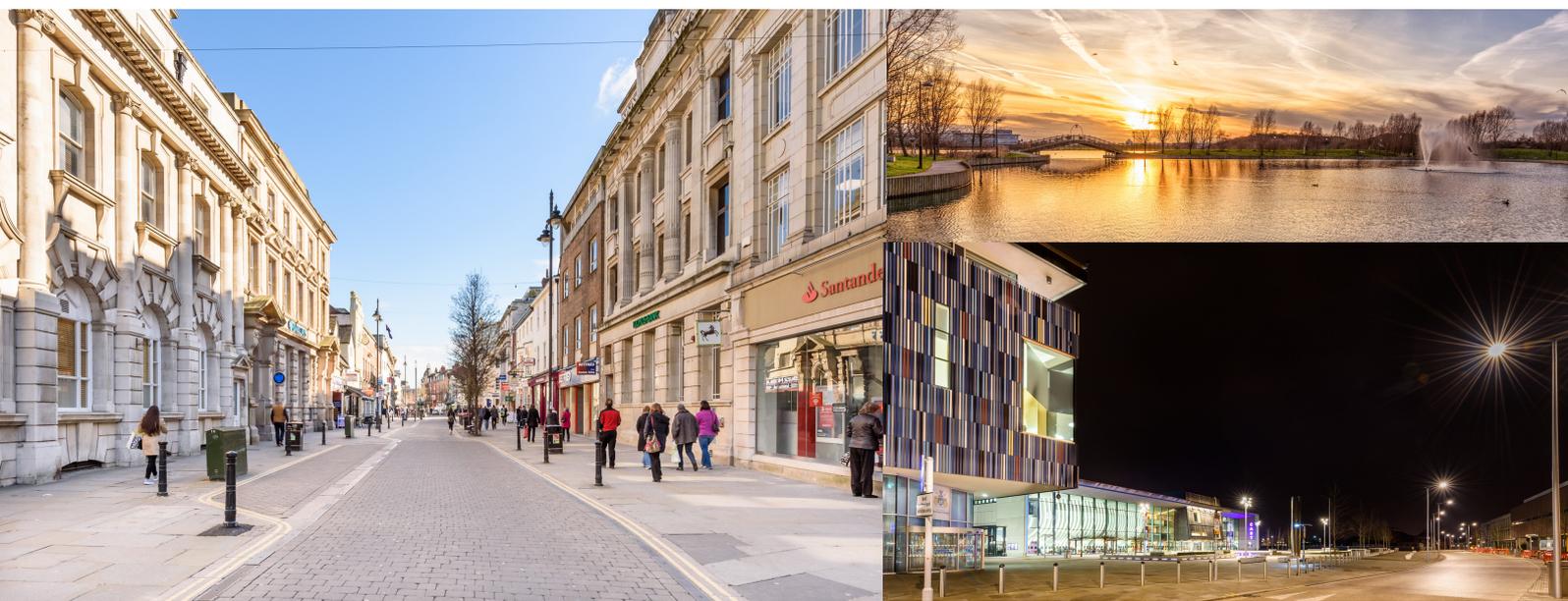
Rachael Long Crime and Community Safety Theme Manager
01302 737469 Rachael.Long@doncaster.gov.uk

Damian Allen Director Adults Health and Well Being
01302 737800 Damian.Allen@doncaster.gov.uk

This page is intentionally left blank

Doncaster Community Safety Strategy

2018 - 2021



| Contents |

Foreword	3
Community Safety in Doncaster: A Partnership Approach	4 - 7
Team Doncaster	8
Key Achievements	9 - 12
Our Priorities for 2018-21	
Protecting vulnerable people	13 - 15
Reducing anti-social behaviour	16 - 17
Reducing crime & re-offending	18 - 19
Tackling serious & organised crime	20 - 21
Reducing substance & alcohol misuse	22 - 24
Community Consultation Findings Summary	

Foreword



The Doncaster Community Safety Partnership is pleased to present our new Community Safety Strategy for 2018 – 2021. It sets out our ambitions for community safety across Doncaster over the coming four years. The overarching aim of the Community Safety Partnership is to build safer, stronger, more confident communities in Doncaster and reduce the fear of crime. To achieve this aim we will focus our collective efforts and resources on six priorities where we will seek to achieve significant progress during the lifetime of this strategy. They reflect our most pressing community safety issues as identified through a strategic threat assessment and by listening to the views of those living and working in the town.

Our priorities are:

- Reducing Crime
- Tackling Anti-Social Behaviour
- Protecting Vulnerable People
- Reducing Offending
- Tackling Serious and organised crime
- Reducing substance and alcohol misuse

Over the past twelve months we have seen a rise in recorded crime. Changes to the way that Police record crimes is one factor to account for this increase, but nonetheless we need to be mindful of the impact of this amongst the public and their fears and perception of rising levels of crime. This is why Community Safety remains a priority for Doncaster.

In delivering this strategy, we will work hard to reverse this trend by focusing on those crimes that matter most to residents. There has been and will continue to be unprecedented pressures on public sector funding. This strategy will therefore ensure partners are using our available resources effectively, creating a Community Safety Partnership, which looks at new and innovative ways of working together and thereby efficiently achieving our community safety aim and priorities. We will remain alert to the changing nature of crime and the increasingly complex patterns of criminality and we will adapt our responses to emerging threats.

Continuing to tackle Domestic and Sexual Violence and abuse remains a key priority for the Partnership and building upon the success of the 'growing futures' programme we now have safer mechanisms in place to support victims, families and children affected by abuse. One of the key successes being the Domestic Abuse perpetrator programme, which is now being extended across South Yorkshire, based upon the success we have achieved in changing behaviours in Doncaster.

Like many of our neighbouring towns and cities we are seeing increasing levels of individuals seeking help and support with complex needs and dependencies. This can be evident with repeated calls for our services and through raised levels of reported anti-social behaviour and homelessness. It is important that we understand our role fully in supporting this need whilst also tackling unacceptable behaviours which have a negative impact on our communities. Getting this balance right will be difficult and will require intensive 'partnership working' to achieve a positive outcome. The Partnership has been directly involved in the introduction of the new Town Centre Public Space Protection Order (PSPO) which provides support to those individuals for housing and substance dependencies as well as highlighting the acceptable behaviours in this area which have been raised as a concern by the public.

As outlined, our aim within this Strategy is to continue to build safer, stronger and more confident communities. We will do this by reducing the impact of crime, anti-social behaviour and substance misuse, providing the right support to the most vulnerable members of our communities.

Shaun Morley

Doncaster District Commander
Doncaster Community Safety Partnership Chair

Community Safety in Doncaster

a partnership approach

Doncaster covers an area of 224 square miles and has a diverse population of 308,940 (an increase of 5,340 residents since 2010). The town is located at the heart of national rail and road networks and is served by a local international airport, all of which can bring significant opportunities to the borough.

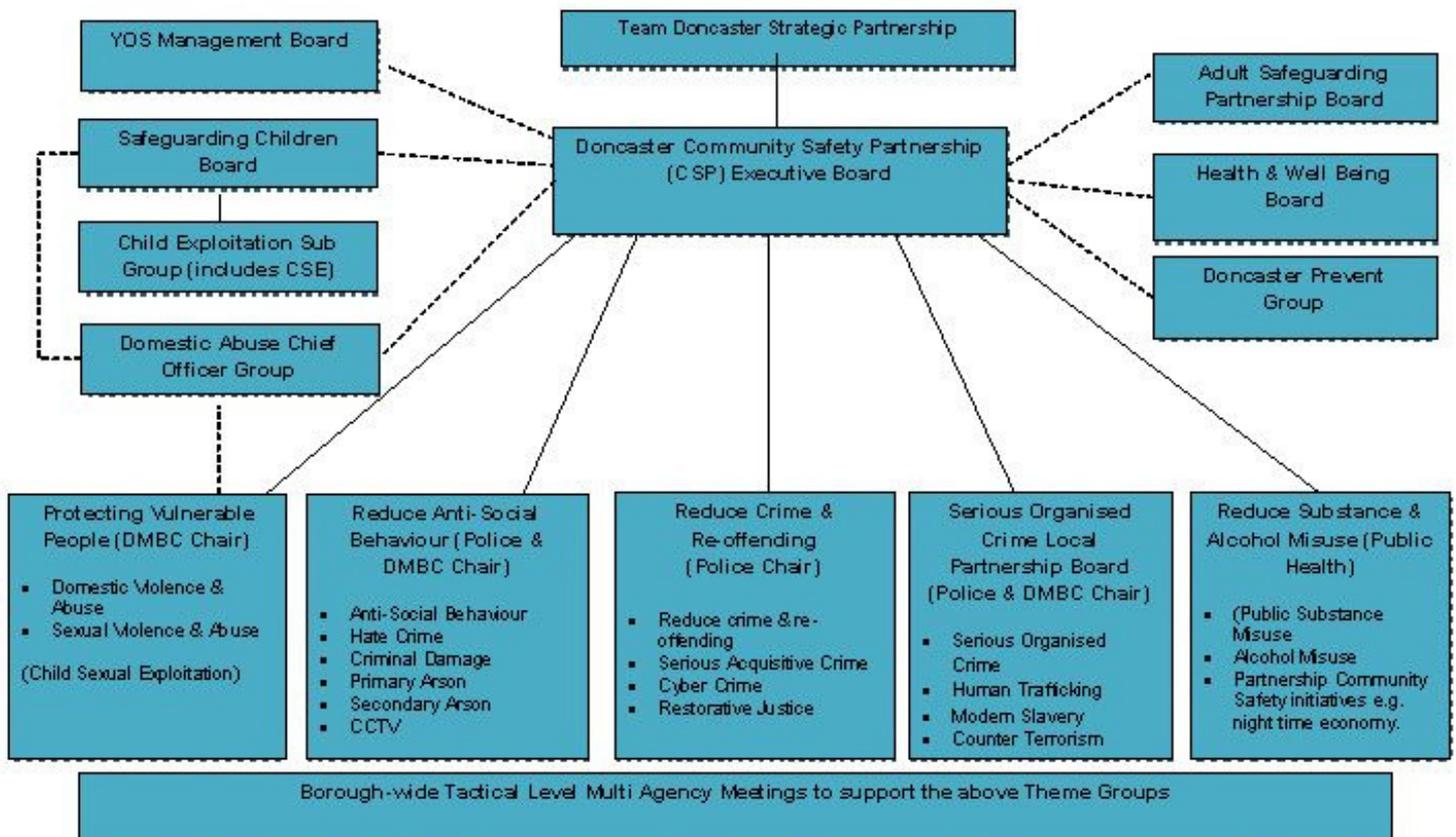
In Doncaster, we have an established Safer Stronger Doncaster Partnership (SSDP) that has worked successfully, for nearly twenty years, in a collective effort to make Doncaster a safer place to live, work and visit. The SSDP is made up of statutory and non-statutory partners and responsible authorities, a full list of members can be found below:

- *Doncaster Council*
- *Doncaster Children's Services Trust*
- *South Yorkshire Police*
- *National Probation Service*
- *South Yorkshire Community Rehabilitation Company*
- *South Yorkshire Fire & Rescue Service*
- *Doncaster Clinical Commissioning Group*
- *Public Health Doncaster*
- *St Leger Homes*
- *Office of the Police and Crime Commissioner*
- *Doncaster Prisons Representation*
- *South Yorkshire Criminal Justice Board*
- *Elected Members and Portfolio Holders*
- *DMBC Adults and Communities service, including Community Safety*
- *DMBC Children & Young People's Services*
- *DCST Youth Offending Service*

The SSDP also has close links to other Partnership Boards, most notably the new Safeguarding Board which incorporates safeguarding issues for both children and adults and the Health and Well-Being Board, which has shared agendas around Domestic and Sexual Abuse, mental health and the impact of synthetic drugs.

Community Safety in Doncaster

a partnership approach



The Crime and Disorder Act 1998 placed a duty on the Police and Local Authorities to work together with key partners and organisations to develop and implement local crime reduction strategies. The Act states that before developing such strategies, it is important to identify key local crime and disorder priorities through consultation and by analysing crime and disorder levels and patterns in the area.

Community Safety in Doncaster

a partnership approach

To ensure that the Partnership is proactive and well informed, we carry out an annual Joint Strategic Intelligence Assessment in order to review existing priorities and identify any new or emerging priorities that the Partnership should focus on. This is in line with the National Intelligence Model and the inception of the Police Justice Act and is cross-referenced with the Joint Strategic Needs Assessment undertaken by Public Health and consultation carried out to inform the Police and Crime Commissioners Police and Crime Plan. The Joint Strategic Intelligence Assessment (JSIA) recommends what the strategic priorities for the Safer Doncaster Partnership should be, based on the evidence provided. Below are summaries of the emerging issues identified from the JSIA:



Year on year increase in overall crime



Increase in Serious Acquisitive crime particularly domestic burglary



Proportion of substance misuse clients that live with children is higher than the national average



Increase in seasonal antisocial behaviour in the summer months



Number of recorded sexual offences has increased



Serious increase in vagrancy and begging in the town centre



Prostitution-related activity has decreased but remains a concern in certain areas



Small decrease in people in treatment for substance dependency



Use of Novel Psychoactive Substances by vulnerable individuals remains a challenge



Increase in the level of hate crime however, Doncaster has lowest rate of offences nationally



Main categories for council enforcement cases are fly tipping, noise and litter



Use of illegal motorcycles and quad bikes



Increased reports of domestic crimes and incidents, and repeat victims



Year on year increase in vehicle crime, primarily theft of, and from, vehicles



Increased opportunities for cyber crime such as fraud, theft and sexual offending

For further information about the data in this document, please contact the Community Safety team.

Community Safety in Doncaster

a partnership approach

In addition to the JSIA, in January 2017 the Community Safety Team on behalf of the SSDP, commenced a full consultation. This involved community consultation events, face to face meetings with key networks and groups, as well as an online questionnaire, which has been made available in paper form for those individuals without access to a computer. Through this exercise we asked our communities about their perceptions of feeling safe, the impact of crime and anti-social behaviour in their communities and what they saw as the future priorities of the partnership and importantly how our services could be improved to meet their needs.

From the responses 69% of the public gave a clear indication that they felt safe living in Doncaster most or all of the time. Of those respondents who felt they were unsafe living in Doncaster, the area highlighted as of most concern was the town centre. The peak time for feeling unsafe was overnight between 9pm and 6am and the key issue of concern was anti-social behaviour.

Overall, respondents felt that our current priorities accurately reflected their highlighted concerns, however a common suggestion to help the Partnership improve their services to residents was to increase the visibility of Police and partners. The full breakdown of results can be found in Appendix A.



Team Doncaster

Team Doncaster is Doncaster's Local Strategic Partnership. It is a non-statutory, non-executive organisation which brings together organisations and individuals from the public, private, voluntary and community sectors to take shared ownership and responsibility for Doncaster's vision, leadership and direction.

Team Doncaster



Safer Stronger
Doncaster
Partnership



Health &
Wellbeing
Board



Children
& Families



Enterprising
Doncaster

Our Vision for the Town

"To create a borough that is vibrant and full of opportunity, where people enjoy spending time"

Doncaster Growing Together is Team Doncaster's vision for the Borough to be a thriving place to live, learn, care and work. It invites everyone who lives and works in Doncaster to make a choice to fully embrace the changes we all want to see.

- **Learning** – to prepare all children and young people for a life that is fulfilling
- **Working** – in ways that create purpose and meaning, and allow more people to pursue their ambitions
- **Living** – in a place that is vibrant and full of opportunity, where people enjoy spending time
- **Caring** – together for the most vulnerable in our communities

This vision underpins everything that Team Doncaster is working on, and the Caring and Living themes play a key role in this new strategy. As well as linking into the Doncaster Growing Together Borough Strategy, the Community Safety Strategy also has connections with other Borough Strategies notably:

- To prepare all children and young people for a life that is fulfilling
- The annual Community Safety Joint Strategic Intelligence Assessment (JSIA)
- The Community Safety Partnership Plan
- The Alcohol and Drug Strategy
- The Annual Drug Treatment Needs Assessment and Strategic Plan
- The Youth Justice Plan
- The Partnership Community Engagement and Involvement Strategy and Delivery Plan
- The Stronger Families Programme
- Domestic Abuse Strategy and Delivery Plan
- Sexual Abuse Strategy and Action Plan
- Domestic Homicide Reviews

Key Achievements

There have been a number of key achievements from the last four year Community Safety Strategy:

Tackling Hate Crime

The Partnership launched its Hate Crime Strategy for the period 2017-2021, which reflects the co-ordinated response to hate crime in Doncaster and sets out how we will further improve our response to hate crimes and incidents over the coming years.

Doncaster continues to offer a range of support services and reporting options in relation to hate crime, including a number of successful third party hate crime reporting centres, designed to offer victims a choice regarding where, when and how to report a hate crime or incident



South Yorkshire-wide Domestic Abuse Perpetrator Programme

Doncaster has been chosen as the lead commissioner to provide a County-wide Domestic Abuse Perpetrator Programme, successfully securing funding from the Office of the Police and Crime Commissioner and the three other local authorities within South Yorkshire.

The new programme based on the successful model that has operated in Doncaster for the last 3 years. During this time over 690 referrals have been dealt with and 124 clients have successfully completed the programme. Tackling perpetrators behaviour and enabling them to change is a key part of our new Domestic Abuse Strategy and it is rewarding that all parts of South Yorkshire will now be in a position to offer this facility based upon our innovative approach in Doncaster.

Tackling Anti-Social Behaviour and Youth ASB

Anti-social behaviour has a huge impact on communities and remains a key priority for the Partnership. Doncaster's approach to dealing with ASB is directed within three distinct strands: prevention (including education), intervention and enforcement.

The Neighbourhood Response Team are a team of dedicated officers providing day and night time public facing patrols and undertaking focused activity in response to anti-social behaviour and community quality of life issues. The team's remit is wider than enforcement and includes a focus around children and adults safeguarding. The team work alongside South Yorkshire Police and other partners and have accredited powers to assist in tackling crime and anti-social behaviour; playing a key role in the rollout of the town centre PSPO and making referrals to the complex dependencies team for individuals identified with a specific need e.g. Housing support.

In addition to the above a targeted estate based intervention model is offered by Doncaster Children's Services Trust via Team EPIC. The approach utilises a positive activities offer, combined with therapeutic interventions to divert young people away from anti-social and criminogenic behaviour. The intervention undertaken over a six month period has yielded significant outcomes in the areas of Stainforth and Conisbrough reducing incidents of youth led ASB by an average of 30% six months after its initial deployment. Team EPIC will continue to support the partnership priorities to further reduce ASB in 2018/19.

Key Achievements

There have been a number of key achievements from the last four year Community Safety Strategy:

CCTV

Closed circuit television (CCTV) plays a significant role in protecting the public and assisting the police in the investigation of crime.

Residents and visitors to Doncaster benefit from a dedicated CCTV suite located within Doncaster Council's Civic Office, which has been instrumental in helping to combat anti-social behaviour and also helping the police to identify and bring to justice those involved in all aspects of criminality.

The CCTV system benefits from the latest technology that is available to ensure the system is robust and meets the needs of residents and visitors. The CCTV team also plays a part in assisting voluntary and community organisations to install CCTV to meet local needs. Doncaster also benefits from a supply of re-locatable CCTV cameras that can be installed rapidly across the Borough to meet emerging and urgent needs.

Restorative Justice

Restorative justice is about victims and offenders communicating within a controlled environment to talk about the harm that has been caused and finding a way to repair that harm. Community Justice Panels are a new scheme in Doncaster tackling anti-social behaviour and neighbour disputes.

The panels are facilitated by volunteers and referrals to the process are received from various agencies.

The Youth Offending Service has recently launched a triage panel through which restorative justice is used as an intervention in appropriate cases as a direct alternative to young people becoming first time entrants into the criminal justice system. The approach has resulted in a 49% reduction in first time entrants in 2017/18 and has supported Doncaster's performance as the area with the fastest reducing first time entrant rate in England.

Community Tension Monitoring

Doncaster has a partnership approach to its community tension monitoring and assessment process, involving a range of agencies, departments and Elected Members. An assessment is developed and shared on a weekly basis, to include details of tensions across a wide range of categories. Each tension is scored in terms of severity and impact and the assessment provides details of actions taken (or planned) to address the issue.

Doncaster's model is widely regarded as one of the most positive examples of tension monitoring due to its multi-agency contribution and high level of detail



Key Achievements

There have been a number of key achievements from the last four year Community Safety Strategy:

Asylum Seeker Support Services

Doncaster has an established multi-agency support network to manage the welfare of asylum seekers and refugees. This group is chaired by DMBC and is attended by a range of partners, including the Deputy Mayor, G4S, Red Cross, Refugee Council, Migration Yorkshire and many others.

As a group of agencies, all aspects of the asylum seeker journey and experience are explored and challenges are addressed collectively where necessary to overcome barriers.

Tackling Child Sexual Exploitation

The Partnership supports the Children's Safeguarding Board in developing a range of initiatives to tackle Child Sexual Exploitation. This includes the training of groups, including taxi drivers, to recognise the signs of abuse and how these should be reported.

We have excellent links with local businesses, hotels and the retail sector which has led to increased referrals and improved awareness.

The partnership is also supported by the Protecting Vulnerable Young Person's Panel (PVYP) a multi-agency oversight panel which addresses issues of missing young people, young people at risk of child sexual exploitation and issues relating to young people involved in organised crime groups and child criminal exploitation

Tackling Substance Misuse

The Safe Space provides a calming place where 'revellers' who have had too much to drink and are either distressed or vulnerable can attend for advice, help and support. The Safe Space is open on targeted nights in Doncaster Town Centre at the Changing Lives building on Princes Street.

Reduce the Strength campaign - a voluntary scheme where over 30 town centre shopkeepers who sell alcohol agree not to sell high strength low cost beers and ciders over 6.5% was launched during Alcohol Awareness week in November 2017.

Operations and signage to tackle motorcycle nuisance

The Partnership has invested significantly in this area in our determination to tackle the impact caused by off road motorcycles and quad bikes within our communities. We have purchased two off-road motorcycles to be used by trained Police Officers to help tackle this problem.

Warning notices have also been developed highlighting the law in relation to use of off road vehicles (predominantly motorcycles and quad bikes) explaining that vehicles can be seized if not correctly insured or if repeatedly used in an anti-social manner. All results are published in the local media and members of the public are encouraged to pass information through to the council's anti-social behaviour reporting line or by contacting the Police 101 (non-emergency) number.

Above is a selection of images from successful operations involving seizures of vehicles. The message is very clear - we will not tolerate vehicles being used in either an anti-social manner or without the correct documentation covering its use on a public road.



Key Achievements

There have been a number of key achievements from the last four year Community Safety Strategy:

Tackling Serious and Organised Crime

Working alongside other Local Authorities in South Yorkshire, Doncaster has made significant progress in developing our local approach to tackling serious and organised crime, as we fully understand the links between serious and organised crime, human trafficking, modern slavery and street based gang cultures.

Many of the groups are fuelled by the motivation to gain financial reward from criminal activities and our focus has been on developing a strong partnership approach to work jointly to tackle this agenda, as set out within the Government strategy.

Partners work together and use powers under housing, environmental enforcement, planning, trading standards, revenue and benefits, education and the Care Act to enable us to share information and jointly tackle organised criminality using disruption techniques and preventative based solutions.

Positive actions already include:

- Establishment of Serious and Organised Crime Local Partnership Board, a forum for partners to share information and develop new initiatives.
- All Organised Crime Groups have been mapped and are reviewed on a regular basis
- Enforcement operations have taken place in affected areas resulting in numerous arrests and significant seizures of controlled drugs.
- Public realm CCTV installed to provide reassurance to communities and gather evidence.

Tackling Human Trafficking and Modern Slavery

Modern slavery and human trafficking is a new agenda for the Partnership.

The initial focus has been on raising awareness and training staff to recognise the signs and make appropriate referrals of cases.

We have undertaken a successful Partnership Operation to tackle modern slavery and human trafficking, with the Partnership being involved in establishing a reception centre for victims enabling them to be interviewed and assessed in a supportive environment.



Our Priorities for 2018-2021

As outlined earlier, we have identified five key priority areas that this strategy will seek to achieve significant progress in.

Priority 1: Protecting Vulnerable People

Tackling Domestic Abuse

This continues to be a priority for the Partnership and we have invested significant resources in addressing this important issue, providing additional support to victims and an integrated response to the whole family approach, whereby victims, perpetrators and families receive timely and appropriate support. Victims of Domestic Abuse and their families have access to a 24 hour helpline, refuge, floating support services and additional caseworkers to support victims and their families.

Due to the success of the Doncaster perpetrator programme, a sub-regional non-criminal justice perpetrator programme is being progressed. Doncaster is leading this with the support from the Office of the Police and Crime Commissioner, and all areas in the sub-region (Sheffield, Rotherham and Barnsley) have now committed to this development. The new service will be operational from Jan 2018.

Research shows that the vast majority of incidents are not reported to police or other agencies and therefore raising awareness and encouraging victims and families to access support at the earliest opportunity is the key to long term success in reducing incident levels and making families safer. Community Safety Workforce Development and Training Officers deliver regular training to all multi-agencies in Doncaster.

The Domestic Abuse Strategy for 2017-2021 aims to protect and support victims, holding abusers to account through support and challenge; and growing futures for children and young people through prevention and recovery.

Sexual Abuse

The partnership will deliver a new strategy on Sexual Abuse for 2018- 2022 which will ensure strong partnership working recognising that sexual abuse is a cross-cutting issue. We will deliver a communications plan on all aspects of sexual abuse to raise public awareness that it is unacceptable. We will provide children and young people with age appropriate information on respectful relationships by delivering education programmes in schools and colleges. We will respond as early as possible to issues of sexual abuse, to prevent escalation and provide staff in all agencies with training to recognise and respond appropriately to disclosures of sexual abuse.

We will ensure a co-ordinated response to incidents which focus on the safety and welfare of victims and any children. We will ensure marginalised and vulnerable groups are able to access appropriate support. We will encourage and support victims to report to the Police, recognising the various barriers to reporting and addressing them. We will continue to support the work of Doncaster Rape and Sexual Abuse Counselling Service (DRASACS) which provides support for children and adult victims and their families of sexual abuse. Work has been completed in developing a regional ISVA Service with partners across South Yorkshire.



Our Priorities for 2018-2021

Child Sexual Exploitation (CSE)

The Doncaster Community Safety Partnership fully supports the Child Sexual Exploitation Agenda and the work undertaken by the Safeguarding Children's Board.

At every Strategic bi-monthly meeting we receive a report from the Child Exploitation Theme Group, which enables the Partnership to remain informed of this agenda. We know from the profile in Doncaster it is not specific to particular areas or groups and reported levels of CSE are amongst some of the lowest in South Yorkshire.

A member of the Community Safety Partnership chairs the Child Exploitation Industry Sector Group and is a member of PVYP, thereby ensuring a clear line of sight to the highest risk young people in the borough. This meeting brings together partners and key members of the local business sector to work together to raise awareness of CSE with a strong focus on training and sharing information. As a positive outcome over 600 Taxi drivers have received CSE training and this requirement has now been formalised as part of their licence renewal.

Security staff at the Frenchgate Centre and Transport interchange have also received training and are now fully aware of how to intervene and report incidents of CSE. Hotels have been identified nationally as an area of vulnerability in terms of adults using this facility to groom potential victims. Recognising this as a potential issue in Doncaster the group have worked proactively to ensure hotel reception staff are trained to 'spot the signs' and a manager of a local high profile hotel is now an active member of the group.

Next Steps

Emerging Issues

Compliance with VAWG National Statement of Expectations

Objectives

Audit current position and produce action plan for outstanding issues to ensure full compliance with national expectations prior to inspection.

Outcomes

- Improved multi agency working
- A focus on the victim and robust consultation with victims and survivors
- Creating a culture that ensures that communities and families no longer accept or experience domestic abuse

Our Priorities for 2018-2021

Emerging Issues

Management of non-high risk cases of domestic abuse

Impact of sexual abuse and violence on individuals, families and communities

Securing future funding for domestic and sexual abuse services

Objectives

Devise an agreed model of responding to all victims of domestic abuse, in particular how agencies can work together to prevent escalation of risk.

Produce a clear vision and action plan for preventing and responding to sexual violence and abuse

Agree and implement a funding strategy for a minimum of 4 years based on evidence of need and best practice

Outcomes

- People who experience domestic abuse are identified earlier and receive effective support to stay safe, reduce repeat victimisation and recover
- Prevention of domestic homicides

- Prevention of sexual abuse and violence
- Reduction of sexual abuse and violence
- Early and effective intervention
- Appropriate management of offenders

- A good foundation on which the partnership can build on
- Retention of valuable staff
- Reduction in confusion about support services available to help manage domestic and sexual abuse
- Earlier intervention for victims

Our Priorities for 2018-2021

Priority 2: Reducing Anti-Social Behaviour

The Partnership's Anti-Social Behaviour Strategy, which is currently being updated, reflects the importance of meeting the needs of victims of anti-social behaviour and properly reflecting these needs in the range of work it undertakes.

The neighbourhood action groups and case identification meetings discuss individual and repeat cases on a local level, where there is an input from local partners and an emphasis on problem solving and early intervention.

Doncaster has seen a reduction in ASB incidents, which is some indication of the successful approach we are taking. Despite this the concerns raised by local communities in terms of the impact of off road motorcycles and quad bikes being ridden illegally means that this will remain a key focus of the Partnership within this strategy.

Tackle Hate Crimes and Incidents

We will continue to work closely with our partners to improve our response to hate crimes and incidents, including the continued provision of third party hate crime reporting centres. We will continue to encourage the reporting of hate crimes and incidents and provide multi-agency support to all victims who report to us, to improve victim confidence and satisfaction. It is our promise to provide hate crime training to staff across the Partnership to raise awareness of the agenda and we continue to advertise our hate crime services to improve public understanding and awareness.

Next Steps

Emerging Issues

Incidents of personal ASB

Objectives

Audit current position and produce action plan for outstanding issues to ensure full compliance with National Expectations prior to inspection.

Outcomes

- Reduction in reported ASB incidents

Off road bikes

Continue to develop and deploy the multi-agency 'Quad Squad'

- Reduction in ASB incidents with off road bikes as a qualifier

Our Priorities for 2018-2021

Emerging Issues

Prison fires

Improve the perception of ASB from Doncaster communities

Objectives

Implement and embed an input from SYFRS during the induction of new prisoners in Doncaster prisons.

Clear comms strategy around ASB as part of engagement plans. Bespoke to areas as per the Mosaic data

Outcomes

- Reduction in reported cell fires to SYFRS
- Improvement in public perception of ASB through YVC data
- Increased satisfaction measured through STAR survey (Survey of tenants and residents)
- Increased satisfaction through feedback following completion of CIM cases

Our Priorities for 2018-2021

Priority 3: Reducing Crime and Re-offending

Reduce crime and re-offending

We will continue to establish and strengthen joint approaches to crime reduction techniques and activities whilst also allocating available budgets to crime reduction work and coordinated operations, including bespoke patrols and enforcement based operations. We will share intelligence and data to understand and respond to crime trends involving prolific offenders and bring together all statutory partners to discuss, understand and facilitate joint working which assists the Community Rehabilitation Company and the National Probation Service to achieve their primary objectives. We will discuss how processes can be improved to ensure rehabilitation and enforcement is as efficient and effective as it can be and examine best practice to ensure the most effective use of facilities to process offenders. The multi-agency youth offending service will continue to operate a clinically and forensically informed service to address offending and re-offending for children and young people throughout the borough.

Tackle Cyber Crime

We will identify the latest threats through cyber networks and communicate these via partners and media, along with any 'dos and don'ts' to avoid becoming a victim. The Police and partners will continue to work together to ensure consistent messages and themes are communicated via their websites which will all signpost to each other. We are committed to sharing the latest intelligence as well as latest themes and trends to consider and decide upon the most effective responses. We will continue to look at how best to engage with the public, both to alert them to crime trends and appeal for information and will work hard to ensure that services operate smoothly and effectively to maximise public safety.

Restorative Justice

Restorative justice is about victims and offenders communicating within a controlled environment to talk about the harm that has been caused and finding a way to repair that harm. Community Justice Panels are a new scheme in Doncaster tackling anti-social behaviour and neighbour disputes. The panels are facilitated by volunteers and referrals to the process are received from various agencies. The Youth Offending service has recently launched a triage panel through which restorative justice is used as an intervention in appropriate cases. This prevents young people potentially entering the criminal justice service.

Our Priorities for 2018-2021

Next Steps

Emerging Issues

Emerging issues from Cyber Crime

Objectives

- Raise awareness of new and emerging trends
- Operation signature, identifying vulnerable victims

Outcomes

- Improvement in awareness of new and emerging trends
- Number of vulnerable persons identified and referred for support

Working together to reduce the impact of re-offending

- Intensive work around top 10 repeat volume offenders, alternative disposals
- Pro-actively managing key offenders to reduce the impact of offending

- Successful reduction in re-offending amongst target group

Using Restorative Justice to pro-actively reduce demand

- Increase number of referrals from communities
- Raise awareness of restorative justice to front line staff

- Improvement in number of referrals to RJ programme
- Number of positive outcomes, following intervention

Reduce the impact of Serious Acquisitive Crime within Communities through prevention, education and early intervention

- HGV Fuel thefts alternative parking arrangements and targeted operations
- Target hardening of high crime areas
- Crime reduction initiatives

- Number of properties successfully target hardened
- Number of successful crime reduction and early intervention initiatives

Our Priorities for 2018-2021

Priority 4: Tackling Serious and Organised Crime

Tackling Serious and Organised Crime

All organised crime groups have been mapped and are reviewed on a regular basis to understand the threat, harm and risk they present. Enforcement operations have taken place in areas affected by Organised Crime Group (OCG) activity, resulting in numerous arrests and significant seizures of controlled drugs. In addition, public realm CCTV is installed to provide reassurance to communities and gather evidence, footage of which has been used to support prosecutions of OCG members where there is a lack of direct witness evidence. We are committed to undertaking programmes in schools, including the 'Guns Knives Costs Lives' programme which is delivered by trained Police Officers. The development of the Think First, Think Forward and Think Again programmes are designed to help young people understand the consequences of their actions and further funding is being sought from the Home Office to expand this intervention based work.

The partnership is also focussed on the emerging national issue of child criminal exploitation and processes are in place, via the Child Criminal Exploitation Operational Group, to identify and support young people at risk from organised crime groups and those who reside in the households of organised crime nominals.

Tackle Human Trafficking and Modern Slavery

Modern slavery and human trafficking is a new agenda for the Partnership. The initial focus has been on raising awareness and training staff to recognise the signs and make appropriate referrals of cases.

Next Steps

Emerging Issues

Children and young people at risk of child criminal exploitation

Objectives

- Implement and embed a multi-agency policy and procedure for Child Criminal Exploitation (CCE)
- Implementation of programme to reduce risk of young people being drawn into organised crime and gang activity

Outcomes

- Policy and procedure developed and children/ young people identified as being at risk appropriately managed
- Number of young people identified and referred to programme and number of successful completions.

Our Priorities for 2018-2021

Emerging Issues	Objectives	Outcomes
Impact of Serious and Organised Crime within Communities	<ul style="list-style-type: none"> • Number of ongoing joint operations to target and disrupt organised crime groups • Support communities to come forward with intelligence to disrupt criminal activity • Interventions to reduce/ disrupt OCGs access to firearms 	<ul style="list-style-type: none"> • No of OCG nominals successfully prosecuted/ positive partnership interventions • Increased actionable intelligence from community against OCGs • Reduce number of firearm discharges linked to OCGs.
The extent of modern slavery and human trafficking within Communities	<ul style="list-style-type: none"> • Ensure appropriate partnership arrangements are in place to deal with planned and spontaneous reports • Raise awareness amongst partners and key professionals of modern slavery and human trafficking. 	<ul style="list-style-type: none"> • Policies and procedures in place to ensure effective arrangements and support with cases being appropriately managed. • Number of staff who have received awareness training and the increase in referrals as a result.
Organised crime activity within prisons and the impact across the Borough	<ul style="list-style-type: none"> • Introduction of a prison partnership board to develop understanding • Maximise opportunities for joint operations • Reduce the impact of illegal contraband entering the prison estate 	<ul style="list-style-type: none"> • Establishment of board with agreed terms of reference • No of successful joint partnership operations. • Creation of a joint partnership risk register to manage crime and disorder within prisons, reducing the availability of contraband within prisons.

Our Priorities for 2018-2021

Priority 5: Reducing Substance and Alcohol Misuse

The Substance Misuse Theme Group is a multi- agency group of professionals which tackles the health and crime impacts of substance misuse via the development and performance management of an integrated substance misuse plan for the Partnership

The effectiveness of the drug / alcohol treatment and care system is monitored against the 2017-18 treatment plan, which oversees actions relating to Public Health and Police and Crime Commissioner funds. These funds are invested to address addiction and substance misuse related offending, by the delivery of an integrated range of addiction services.

A task and finish group to tackle the harms of New Psychoactive Substances (NPS) has recently been established and is developing a co-ordinated approach to reducing the impact of NPS especially on vulnerable adults and young people, and prisoners.

Next Steps

Emerging Issues

High prevalence of people using drugs and drinking alcohol at harmful and hazardous levels with significant health and crime impacts on individuals, families and communities.

Objectives

- People choose not to misuse drugs and/or alcohol.

Outcomes

- Increased public awareness and knowledge about the harm caused by alcohol and drugs
- Early identification and support of people who want to change their alcohol and/or drug using behaviour in place
- Reduction in the availability of illegal drugs and the inappropriate use of alcohol and other legal substances

Our Priorities for 2018-2021

Emerging Issues

Objectives

- More People choose not to misuse drugs and/or alcohol.
- Fewer, children, young people and families are affected by Drug and/or Alcohol misuse

Outcomes

- Good quality drug and alcohol treatment services in place that respond rapidly and effectively to changing patterns of drug and alcohol misuse
- Improved housing outcomes for people in recovery (safe, suitable and supported)
- Improved employment and training outcomes for people in recovery
- A visible recovery community in Doncaster, which includes effective mutual aid support
- Alcohol and drug education and prevention for school age children in place
- Endorsement of Hidden Harm Strategy across all partner agencies.
- Established young people's drug and alcohol treatment services in place that work effectively with partner agencies to identify and respond holistically to the needs of children and young people.
- Effective identification and support for children, young people, and family members who are affected and harmed by the drug and alcohol misuse of others
- An increase in number of families supported where drug and alcohol use is a cause for concern and impacting on the children and young people

Our Priorities for 2018-2021

Emerging Issues

Objectives

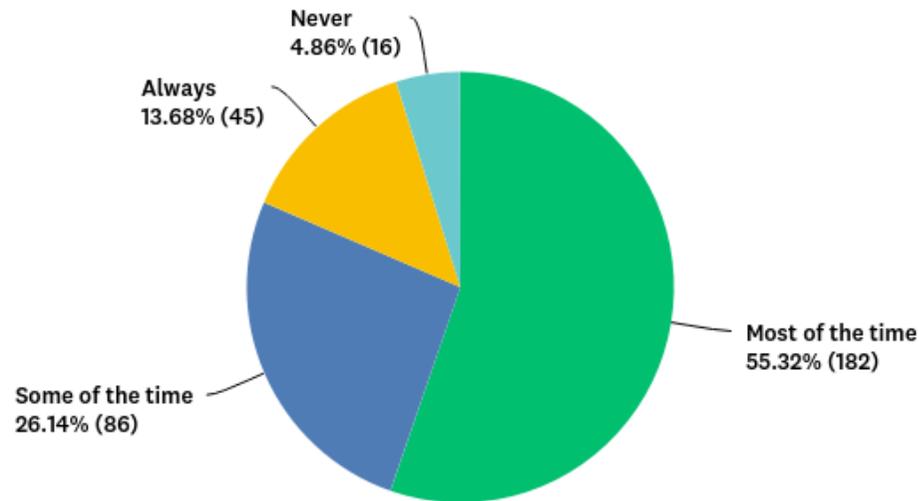
- Fewer people experience crime and disorder related to the misuse of Drugs and/or Alcohol

Outcomes

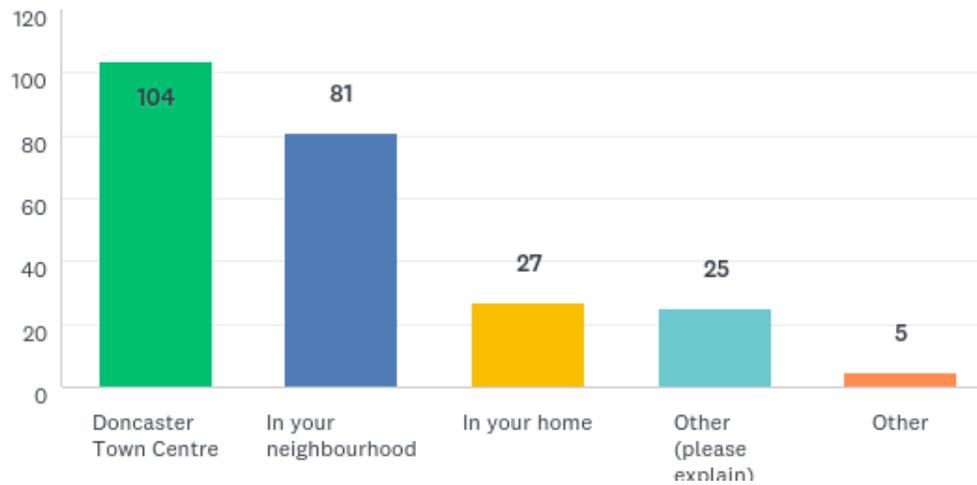
- Fewer families experience domestic violence related to the misuse of drugs and/or alcohol
- Safeguarding and support in place for family members of drug and alcohol misusers
- Increase in effective rehabilitation of offenders who have drug and/or alcohol issues
- Reduction in the probability of crime in the night time economy and local neighbourhoods.

Appendix A - Community Consultation Findings Summary

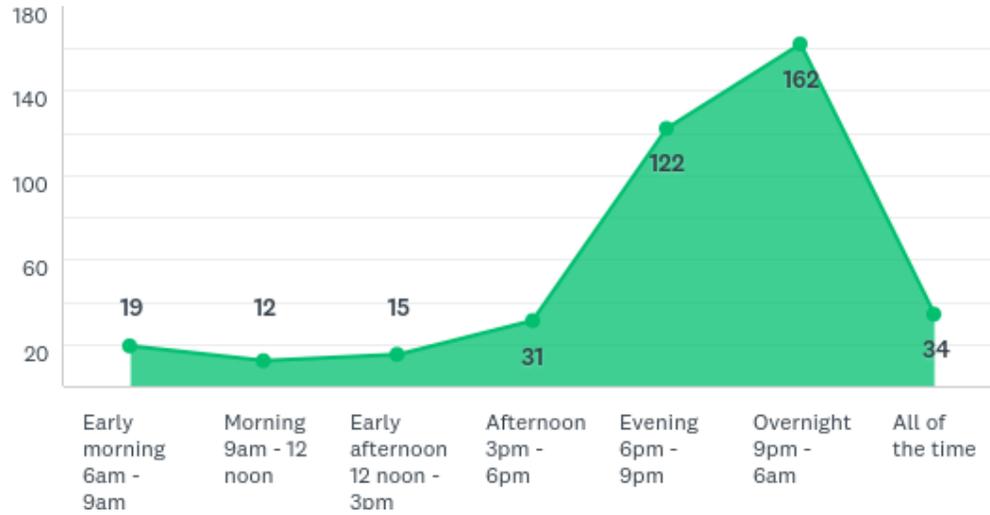
Question 1: Overall, do you feel safe living in Doncaster?



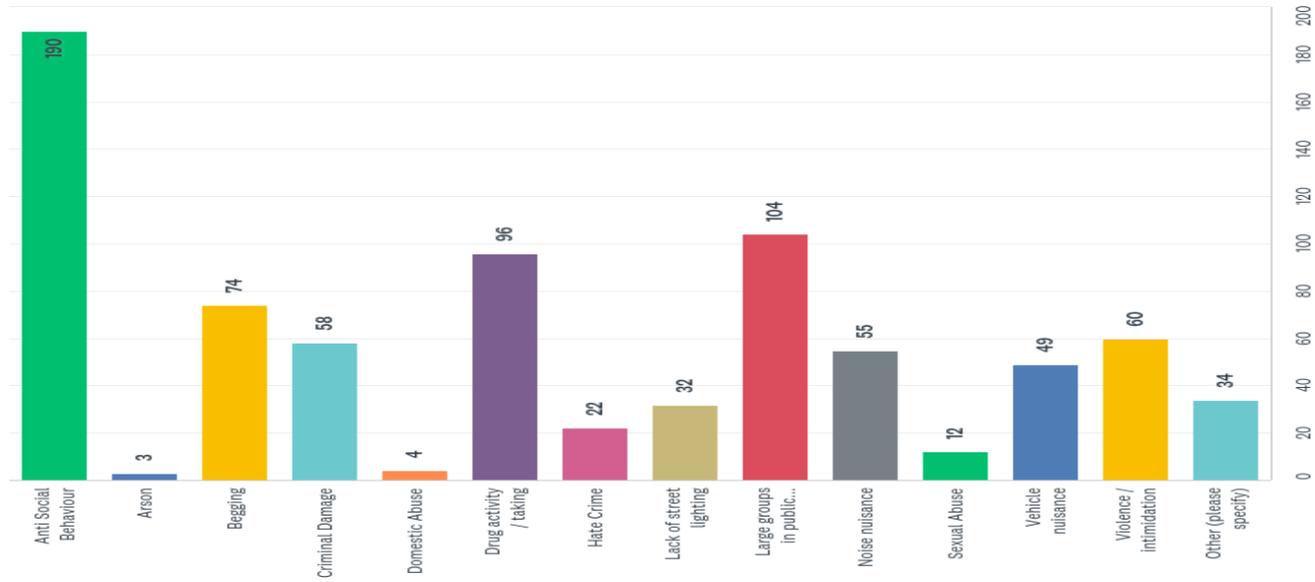
Question 2: If you answered 'some of the time' or 'never' where do you feel unsafe (tick as many as apply)



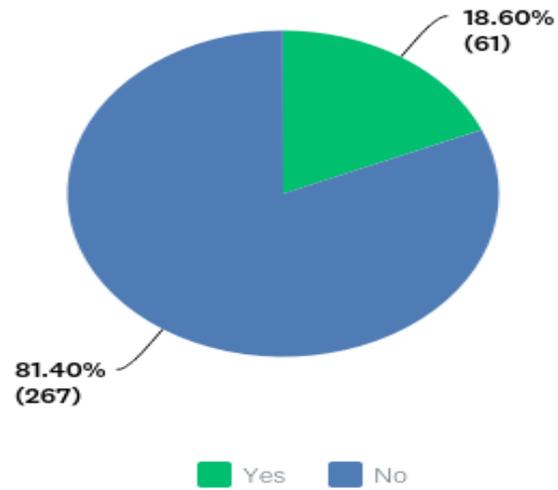
Question 3: What time of day do you feel most unsafe?



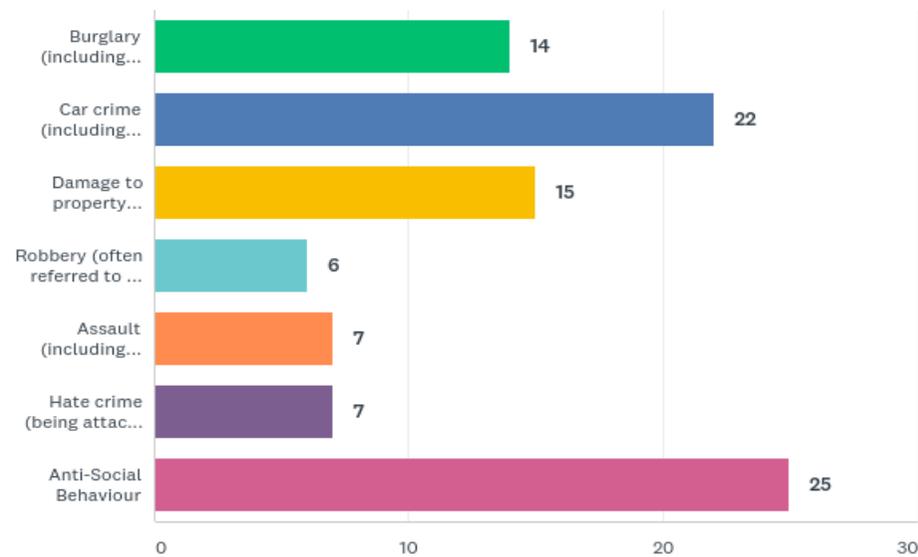
Question 4: What is the reason you feel unsafe at this time/place?



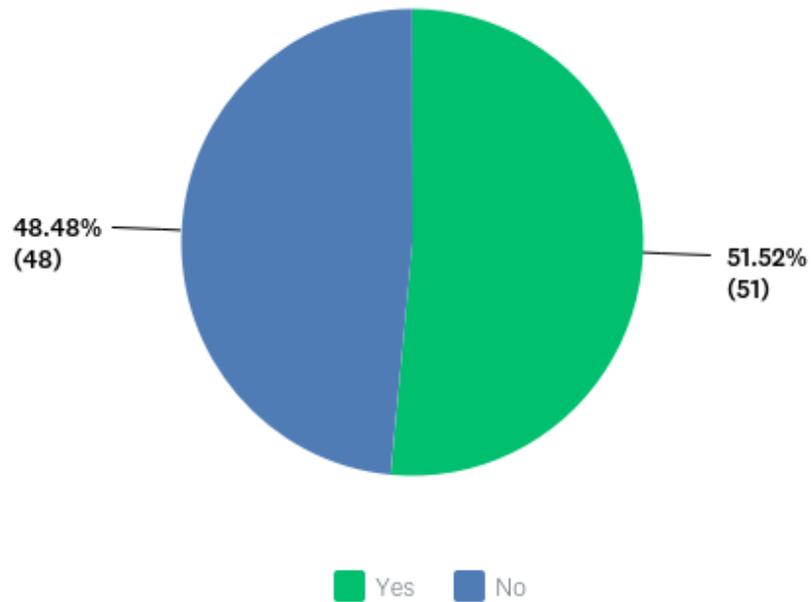
Question 5: Have you personally been a victim of crime in the last 12 months?



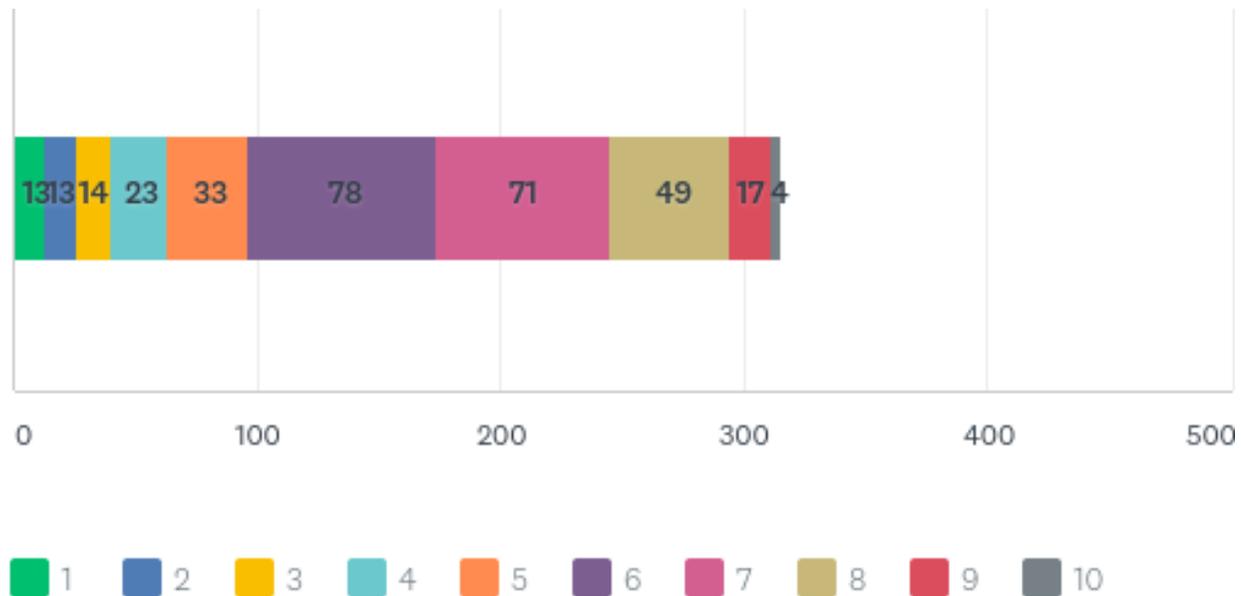
Question 6: If you answered 'yes', what type of crime was this? (Tick as many as apply)



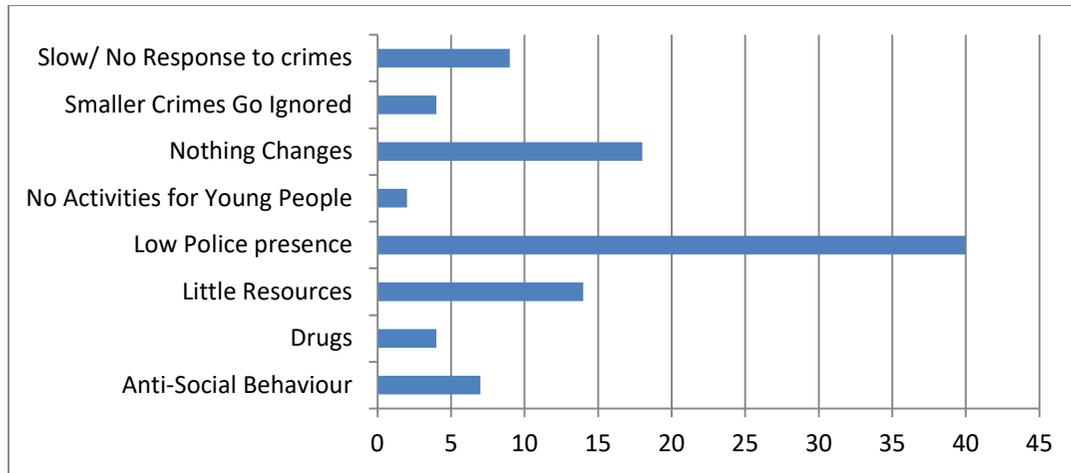
Question 7: Did you report this crime/ Anti-social behaviour to the Police?



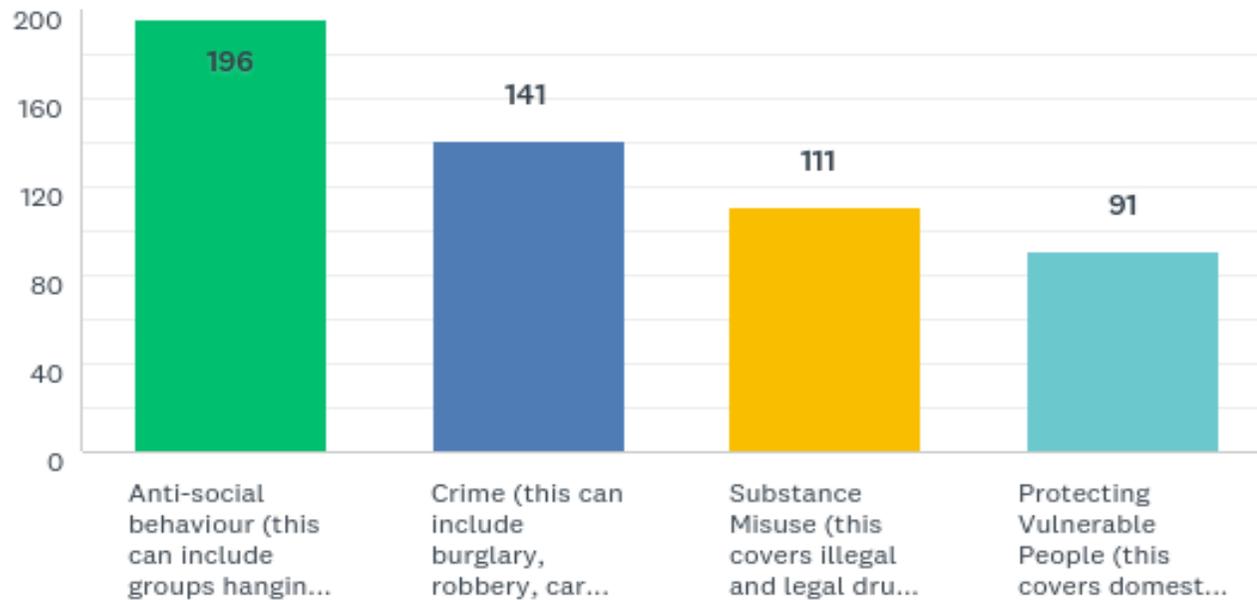
Question 8: On a scale of 1 – 10 with 1 being the lowest and 10 the highest please rate how effective do you think agencies are in tackling crime and disorder in Doncaster?



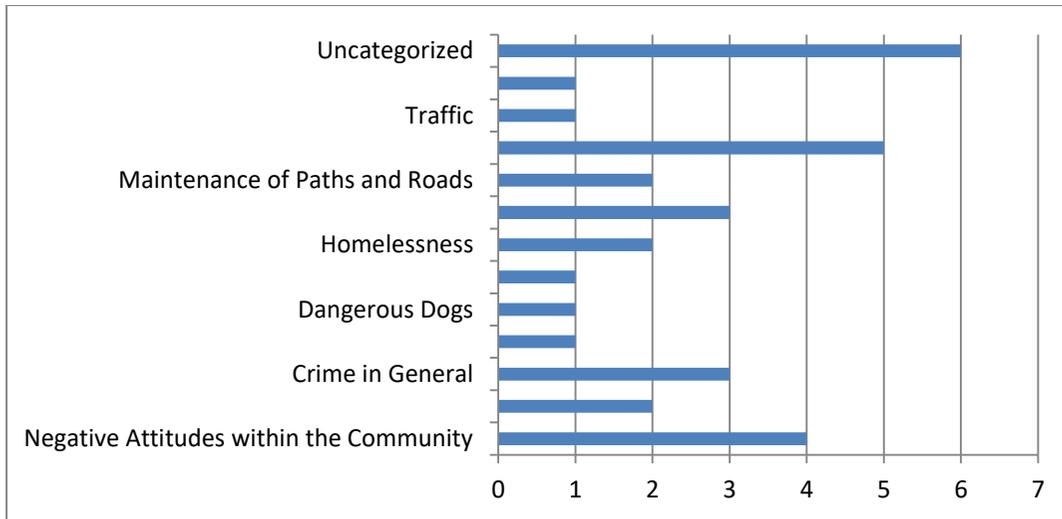
Question 9: If you have scored 5 or below please explain why



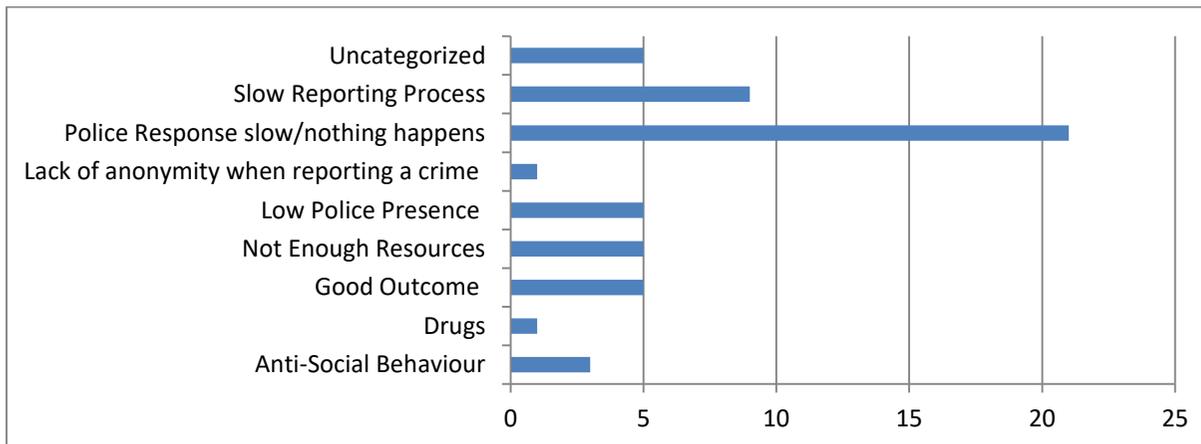
Question 10: Which, if any, of our existing priorities are of most concern to you?



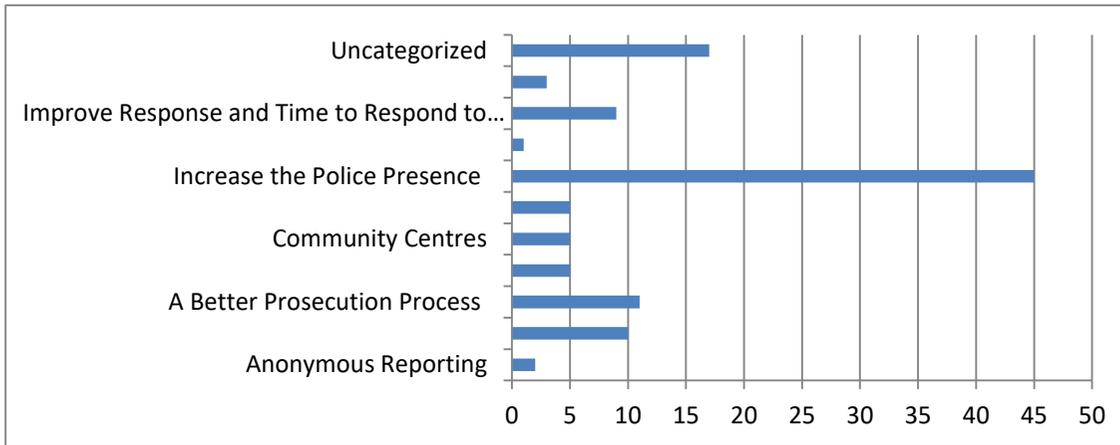
Question 11: If you are most concerned about something different than the priorities above, please explain what this is?



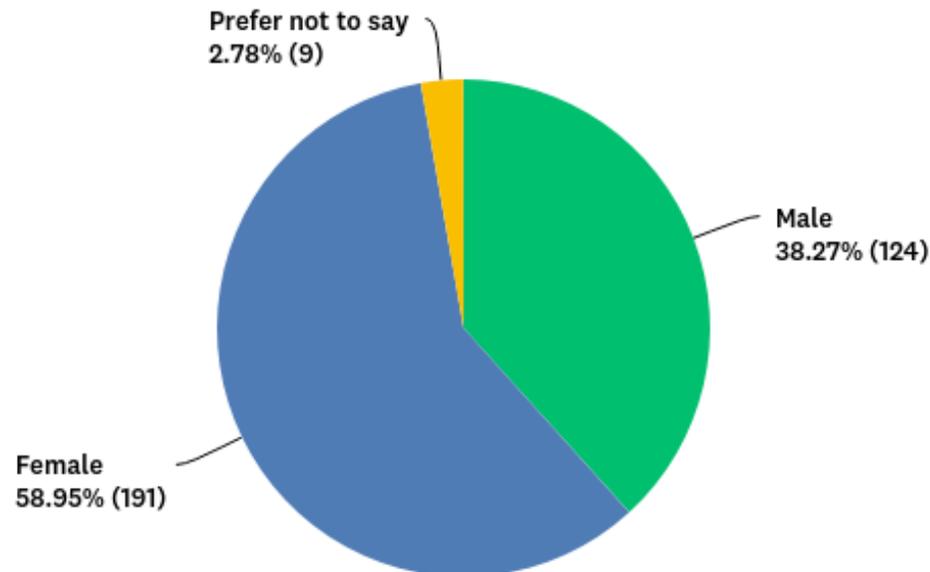
Question 12: If there is anything else you would like to tell us about your experience of reporting your crime/anti-social behaviour incident, please do so here



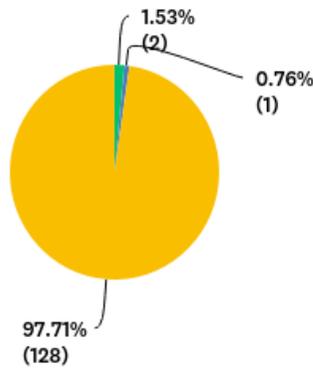
Question 13: What suggestions do you have to help the Safer Stronger Doncaster Partnership improve our services? (This could include suggestions about how to improve access to our services for hard to reach groups)



Question 14: Gender



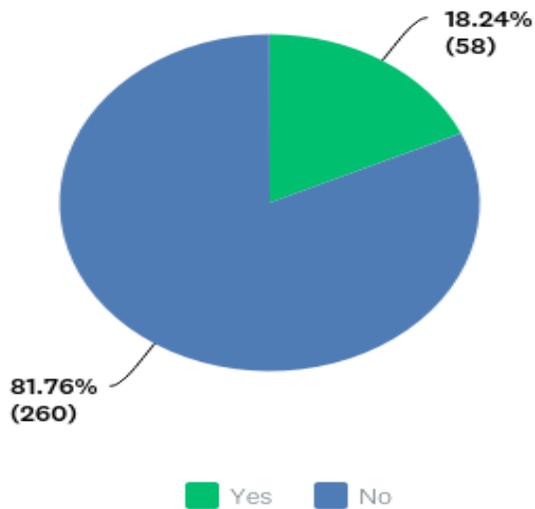
Question 15: Gender Reassignment



■ Transsexual with acquired male gender ■ Transsexual with acquired female gender
■ Not Applicable / Prefer not to say

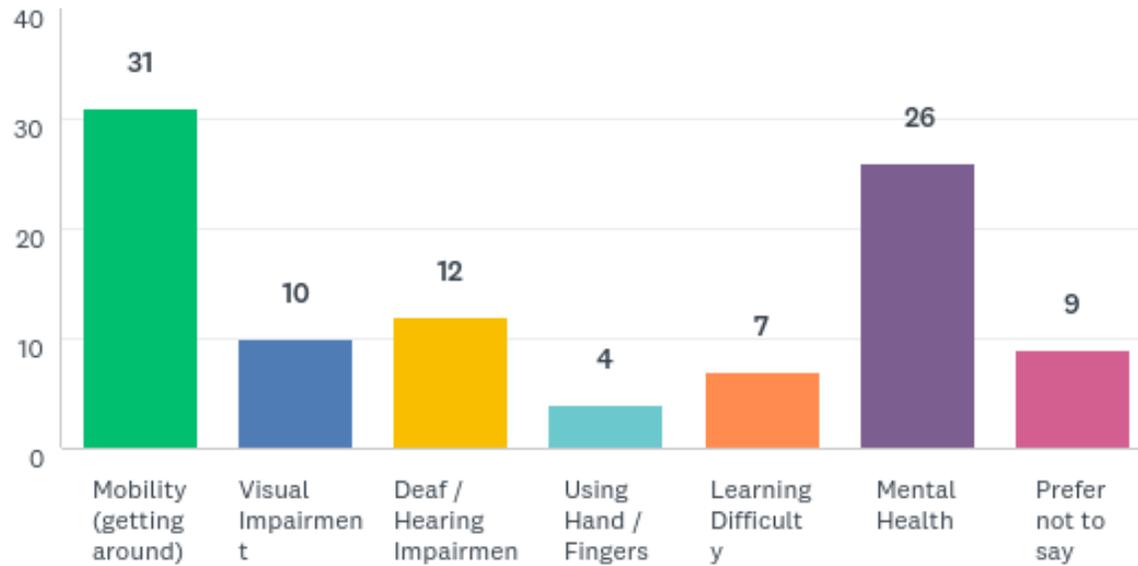
Question 16: Do you consider yourself to have a disability?

The Equality Act 2010 defines disability as: “a person has a disability is s/he has a physical or mental impairment which has substantial and long term adverse effect upon their ability to carry out normal day to day activities”

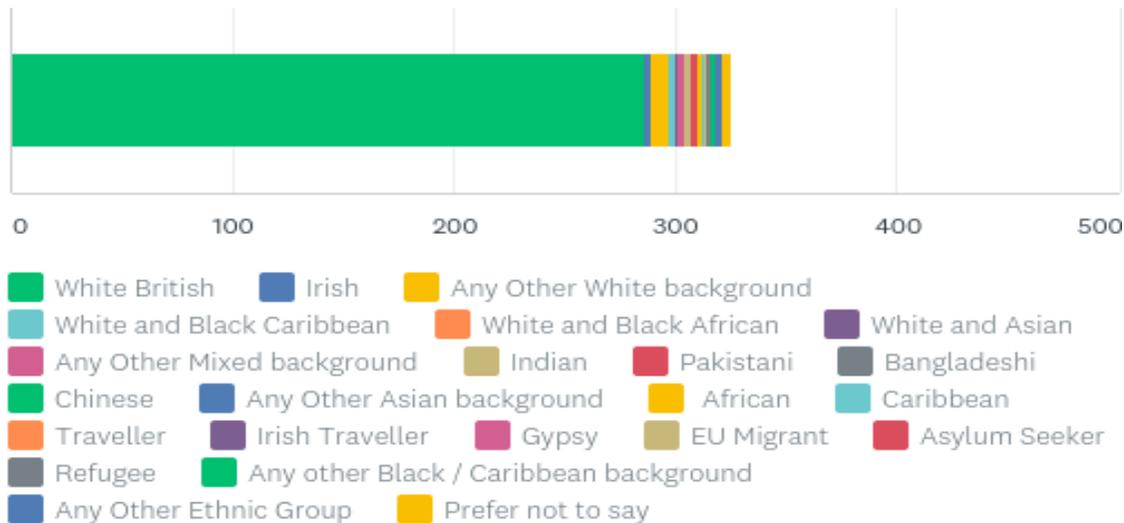


■ Yes ■ No

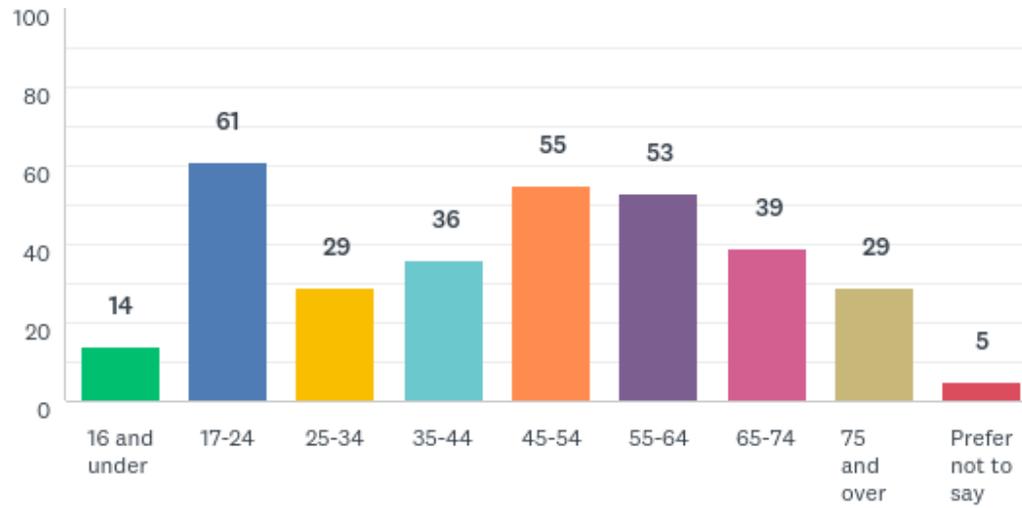
Question 17: If you do consider yourself to have a disability, please indicate which of the following options describes your disability? (you may tick more than one box)



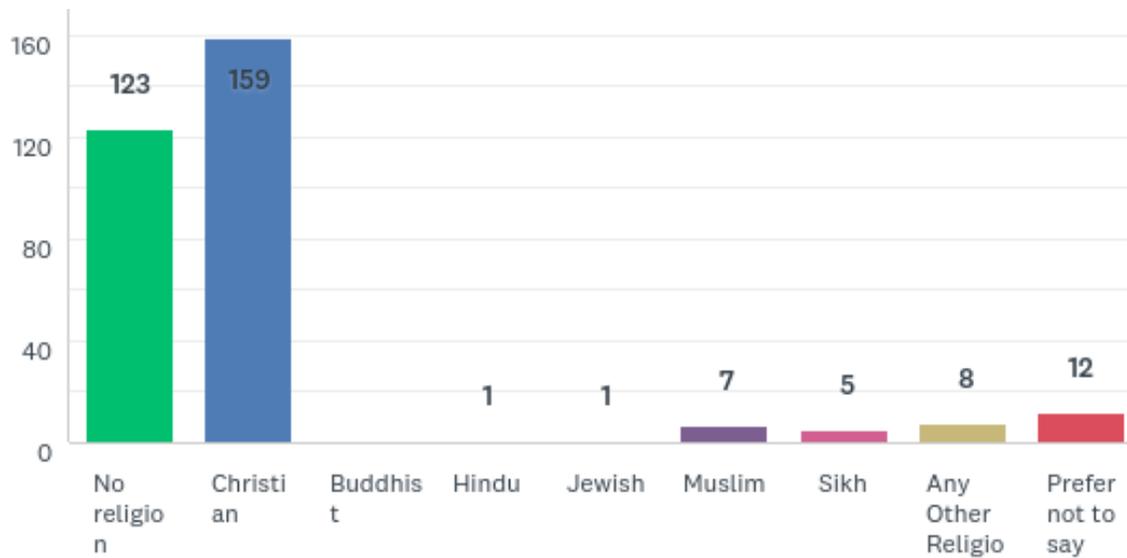
Question 18: Ethnicity: How would you describe your ethnic group?



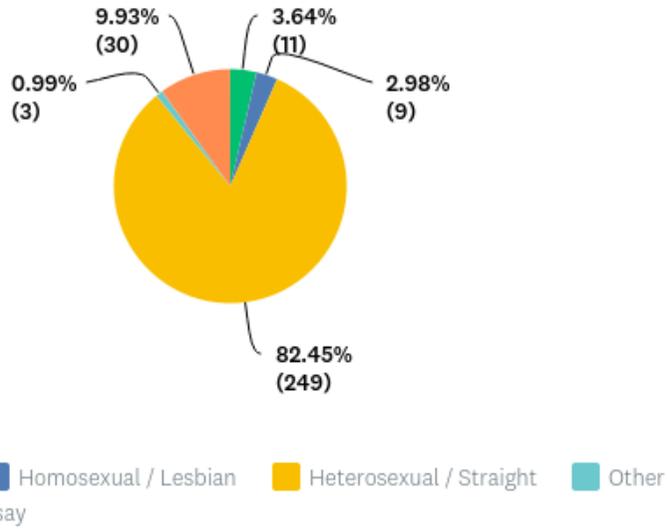
Question 19: Age: Which age group do you belong to?



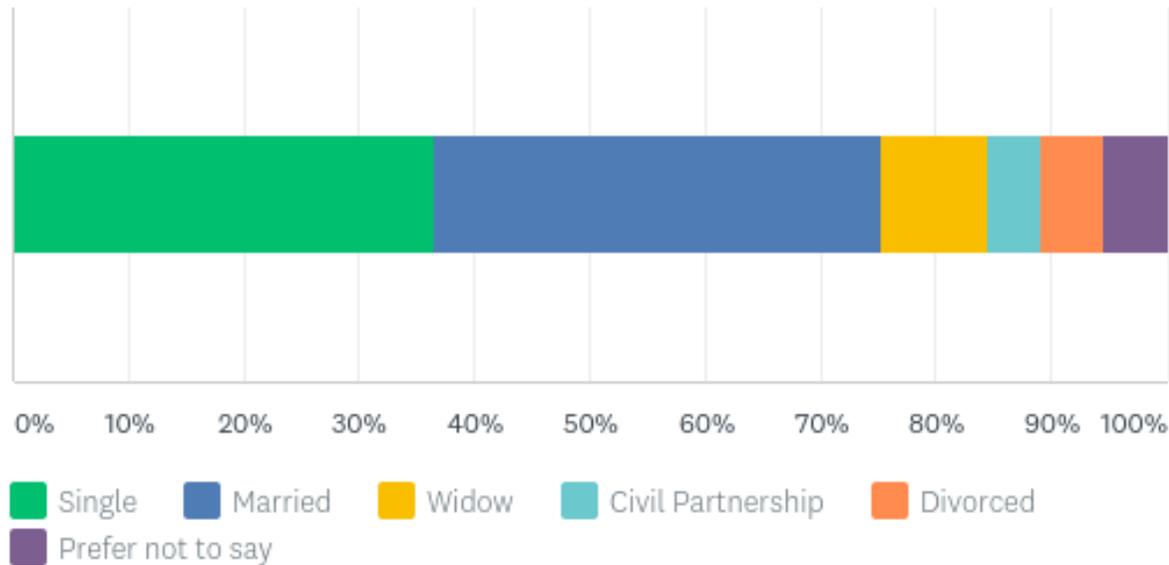
Question 20: Religion & Belief: What is your religion?



Question 21: Sexual Orientation: How would you describe your sexual orientation?



Question 22: Marriage and Civil Partnership: What is your marital status?



This page is intentionally left blank



Doncaster Council

2nd November, 2018

To the Chair and Members of the Overview and Scrutiny Management Committee

OVERVIEW AND SCRUTINY WORK PLAN 2018/2019 – November 2018

Relevant Cabinet Member(s)	Wards Affected	Key Decision
The Mayor	All	None

EXECUTIVE SUMMARY

1. The Committee is asked to consider the Overview and Scrutiny work programme for 2018/19.

EXEMPT REPORT

2. The report is not exempt.

RECOMMENDATIONS

3. The Committee is asked to:
 - a. Review the Overview and Scrutiny Management Committee work plan attached at Appendix A;
 - b. Agree when items be programmed for consideration or removed from the work plan;
 - c. Consider the Council's Forward Plan of key decisions attached at Appendix B; and
 - d. Note the correspondence made since the last meeting of the Committee to the Executive, at Appendix C.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

4. Regular review of the Overview and Scrutiny work plan enables the Committee to ensure it remains relevant and is responding to important issues for citizens and the borough. The work plan update helps support openness, transparency and accountability as it summarises outcomes from overview and scrutiny activities. Citizens are able to contribute to the work of overview and scrutiny by attending meetings or contributing to reviews.

BACKGROUND

5. Overview and Scrutiny has a number of key roles that focus on:
 - Reviewing decisions made by the Executive of the Council;
 - Policy development and review;
 - Monitoring performance (both service indicators and financial); and
 - Considering issues of wider public concern.
6. OSMC manages the work programmes for itself and the standing Panels except the Health and Adult Social Care Panel which manages its own work programme primarily because it has statutory responsibilities relating to Health Scrutiny.
7. The Panels endeavor to deliver a more outcome focused Scrutiny function concentrating on delivering evidence based recommendations whilst OSMC focus on effective Scrutiny and performance monitoring and co-ordination of the wider Overview and Scrutiny activities.

Work Plan Monitoring

8. In progressing its future work programme, a copy is attached at Appendix A, the Committee will need to take account of the capacity of the Committee and the Panels to consider additional issues that may have arisen in recent weeks. Scrutiny Chairs are asked to report back to the Committee on progress made.

Council's Forward Plan of Key Decisions

9. Attached at Appendix B is the Council's Forward Plan of key decisions for consideration by the Committee.

Correspondence with the Executive

10. Attached at Appendix C is correspondence addressed to the Executive following the OSMC on Thursday 4th October.

OPTIONS CONSIDERED

11. There are no specific options to consider within this report as it provides an opportunity for the Committee to review its work plan for 2018/19.

REASONS FOR RECOMMENDED OPTION

12. There is no recommended option.

IMPACT ON THE COUNCIL'S KEY OUTCOMES

13.

Outcomes	Implications
<p>Doncaster Working: Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future;</p> <ul style="list-style-type: none"> • Better access to good fulfilling work • Doncaster businesses are supported to flourish • Inward Investment 	<p>The Overview and Scrutiny function has the potential to impact upon all of the Council's key objectives by holding decision makers to account, reviewing performance and policy development through robust recommendations, monitoring performance of the Council and external partners, services and reviewing issues outside the remit of the Council that have an impact on the residents of the Borough.</p>
<p>Doncaster Living: Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time;</p> <ul style="list-style-type: none"> • The town centres are the beating heart of Doncaster • More people can live in a good quality, affordable home • Healthy and Vibrant Communities through Physical Activity and Sport • Everyone takes responsibility for keeping Doncaster Clean • Building on our cultural, artistic and sporting heritage 	
<p>Doncaster Learning: Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;</p> <ul style="list-style-type: none"> • Every child has life-changing learning experiences within and beyond school • Many more great teachers work in Doncaster Schools that are good or better • Learning in Doncaster prepares young people for the world of work 	

<p>Doncaster Caring: Our vision is for a borough that cares together for its most vulnerable residents;</p> <ul style="list-style-type: none"> • Children have the best start in life • Vulnerable families and individuals have support from someone they trust • Older people can live well and independently in their own homes 	
<p>Connected Council:</p> <ul style="list-style-type: none"> • A modern, efficient and flexible workforce • Modern, accessible customer interactions • Operating within our resources and delivering value for money • A co-ordinated, whole person, whole life focus on the needs and aspirations of residents • Building community resilience and self-reliance by connecting community assets and strengths • Working with our partners and residents to provide effective leadership and governance 	

RISKS AND ASSUMPTIONS

14. To maximise the effectiveness of the Overview and Scrutiny function it is important that the work plan is manageable and that it accurately reflects the broad range of issues within its remit. Failure to achieve this can reduce the overall impact of the function. National research has identified that over ambitious work plans that include too many items are a common cause of frustration for Scrutiny Members as they fail to achieve any outcomes. The work plan will continue to be reviewed at each ordinary meeting and officers will advise on the capacity available to undertake any additional work. This provides an opportunity to ensure work plans can be regularly monitored and reviewed.

LEGAL IMPLICATIONS (SRF 9/10/18)

15. The Council's Constitution states that subject to matters being referred to it by the Full Council, or the Executive and any timetables laid down by those bodies, Overview and Scrutiny Management Committee will determine its own Work Programme (Overview and Scrutiny Procedure Rule 6a).

16. Specific legal implications and advice as required will be given on any reports considered by Overview and Scrutiny Management Committee.

FINANCIAL IMPLICATIONS (VJB 10/10/2018)

17. There are no specific financial implications attached to this report.

HUMAN RESOURCES (RH 16/10/18)

18. There are no specific HR implications related to the contents of this report. There may be HR implications relating to specific elements on the work plan but these will be highlighted in the relevant reports at the appropriate time.

TECHNOLOGY IMPLICATIONS (PW 12/10/18)

19. There are no specific technology implications related to the contents of this report. There may be technology implications relating to specific elements on the work plan and forward plan but these will be highlighted in the relevant reports at the appropriate time.

HEALTH IMPLICATIONS (RS 09/10/2018)

20. All areas of the committee's work plan can impact on health and it is important that the health implications of each item are considered separately given that 20% of what contributes to health is from clinical care, 30% from healthy behaviours, 40% from socio-economic factors and 10% from the built environment.
21. Within its programme of work, Overview and Scrutiny will need to ensure it is also able to review how the Council and partners addresses health inequalities within its policies and programmes and ensure that these do not widen inequalities.

EQUALITY IMPLICATIONS (CR 04.10.18)

22. This report provides an overview on the work programme and there are no significant equality implications associated with the report. Within its programme of work Overview and Scrutiny gives due consideration to the extent to which the Council has complied with its Public Equality Duty and given due regard to the need to eliminate discrimination, promote equality of opportunity and foster good relations between different communities.

CONSULTATION

22. During May and June 2018, OSMC and the standing Panels held work planning sessions to identify issues for consideration during 2018/2019.

BACKGROUND PAPERS

23. Agenda, guidance and draft work plan produced following overview and scrutiny work planning events held during May and June 2018.

REPORT AUTHOR & CONTRIBUTORS

Christine Rothwell, Senior Governance Officer

☎ 01302 735682 📧 christine.rothwell@doncaster.gov.uk

Caroline Martin, Senior Governance Officer

☎ 01302 734941 📧 caroline.martin@doncaster.gov.uk

Debbie Hogg
Director of Corporate Resources

OVERVIEW & SCRUTINY WORK PLAN 2018/19

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
May		<p>Mon 11th June, 2018 at 1pm 12noon pre meeting Rm 413 CR</p> <ul style="list-style-type: none"> Work planning – HASC O&S 	<p>Wed, 23rd May 2018, 3 pm CR</p> <ul style="list-style-type: none"> Work planning – CYP O&S 		<p>Thurs., 31st May 2018, 3:30 pm – CR</p> <ul style="list-style-type: none"> Work planning C&E O&S
June	<p>Wed, 6th June 2018, 10 am – CM</p> <ul style="list-style-type: none"> Work planning – OSMC 	<p>Tues 12th June 2018, JHOSC Representative Only CR</p> <p>JHOSC - South Yorkshire, Derbyshire, Nottinghamshire and Wakefield</p> <p>10.30am - Members Briefing 1.00pm – Formal Meeting</p>	<p>Tues 12th June 2018, 5:30 pm – Council Chamber CM</p> <ul style="list-style-type: none"> Children and Young People’s Plan - Annual Impact Report Child Poverty Overview Youth Parliament Youth Parliament – piece of work from scrutiny to be identified Scrutiny Work Plan 	<p>Wed 13th June 2018, 11am CM</p> <ul style="list-style-type: none"> Work planning – R&H O&S 	
	<p>Thurs, 28th June 2018, 10 am – Council Chamber CM</p> <ul style="list-style-type: none"> Youth Justice Plan Qtrly Finance & Performance Report – Qtr 3 <ul style="list-style-type: none"> DMBC - to include; SLHD Scrutiny Work Plan 	<p>Monday 25th June 2018, 10am Council Chamber CR</p> <ul style="list-style-type: none"> Resources Allocations Process 			
Page 77 July	<p>Thurs, 19th July 2018, 12noon – Council Chamber CR</p> <ul style="list-style-type: none"> State of the Borough Assessment/DGT – Data Analysis – Briefing session <p>To follow meeting:</p>	<p>Mon, 2nd July 2018, 10am – Council Chamber CM</p> <ul style="list-style-type: none"> Doncaster’s strategic health and social care plans – to include information on alternative service delivery models and Place Plan (CCG Jackie Pederson/Cath 	<p>Tues, 24th July 2018, 9am – Council Chamber CR</p> <ul style="list-style-type: none"> Doncaster Children’s Trust (split screen) Children’s Trust and DMBC Update on Learning Provision Organisation 		<p>Friday 27th July at 9.30am – Council Chamber CM</p> <ul style="list-style-type: none"> Flood Overview <ul style="list-style-type: none"> Overview of drainage Boards – structure and their operation Audit case studies

** Please note dates of meetings/rooms/support may change

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
	<ul style="list-style-type: none"> Community Engagement Strategy workshop following OSMC 2pm 	Doman) <ul style="list-style-type: none"> Public Health Protection Assurance Report Health inequalities – BME Health Needs Assessment Scrutiny Work Plan 	Board and Learning Provision Strategy – Overview and on relationships with Academies and LA School <ul style="list-style-type: none"> Scrutiny Work Plan 		
Aug		Monday 6th August, 2018 10am – site visit (CR)			
		Smile Day Centre Visits as part of the Alternative Service Delivery Models Project			
Sept	Thurs, 13th Sept. 2018, 10am – Council Chamber (CM)	Thurs, 27th Sept 2018, 10am – Council Chamber (CM)	Wed, 5th Sept 2018, 10am – Council Chamber (CR)	Wed, 19th Sept. 2018, 10am – Council Chamber (CM)	
	<ul style="list-style-type: none"> Qtrly Finance & Performance Report – Qtr 4 <ul style="list-style-type: none"> DMBC SLHD Scrutiny Work Plan 	<ul style="list-style-type: none"> Your Life Doncaster (Adults Transformation) Mental Health – Strategy and Delivery Plan (CCG Jackie Pederson/Stephen Emerson) Possible joint overview for CYP Mental Health Scrutiny Work Plan 	<ul style="list-style-type: none"> Annual Complaints (DCST) Doncaster Children’s Safeguarding Board Annual Report “Storing up Trouble” – Produced by the National Children’s Bureau Education and Skills thematic update Schools Performance tables Scrutiny Work Plan 	<ul style="list-style-type: none"> Members Briefing - Update on Hatfield Headstocks. 	
Page 78 Oct	Thurs, 4th Oct 2018 – 10am Council Chamber (CR)	Monday 22nd October – Full Day – Barnsley MBC (CM)		15th October 2018, 1pm – Council Chamber (CM)	Tues 23rd Oct 2018 – 10am – 3pm, Council Chamber (CR)
	<ul style="list-style-type: none"> Gambling Policy Scrutiny Work Plan 	Regional Joint Health Overview and Scrutiny Committee – <ul style="list-style-type: none"> Hospital Services Review Integrated Care System 		<ul style="list-style-type: none"> Doncaster Inclusive Growth Plan Wool Market – Update Scrutiny Work Plan 	<ul style="list-style-type: none"> Flood Review- improvements since 2007 Floods – attendance by partners

** Please note dates of meetings/rooms/support may change

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
Nov	Thurs, 2nd Nov 2018, 10am – Council Chamber (CR)	Thurs, 29th Nov 2018, 10am – Council Chamber (CR)		End of Nov/December (TBC – local plan dependent)	Wed 28th Nov 2018 – 3pm, Council Chamber (CM)
	<ul style="list-style-type: none"> Community Safety Strategy Brexit Scrutiny Work Plan 	<ul style="list-style-type: none"> Carers Charter (visits to be considered at the meeting) Mental Health theme – Prevention (NHS CCG) Suicide Prevention – DMBC Public Health/NHS CCG Veterans, young people, male population) Update on Inspection and Regulation Scrutiny Work Plan 			<ul style="list-style-type: none"> Waste - An update on the new contract Complex Lives to include Amber Project Tree Policy Scrutiny Work Plan
Dec	Thurs, 6th Dec 2018, 10am – Council Chamber (AS)		<p>Tues 4th December, 4pm – Cooking session with Children in Care (CR)</p> <p>Tues, 11th Dec 2018, 5pm - Council Chamber (CM)</p>	<ul style="list-style-type: none"> Local Plan Update on link to the Airport Housing Needs Analysis Overview 	
Page 79	<ul style="list-style-type: none"> Qtrly Finance & Performance Report – Qtr 2 DMBC SLHD Adults Social Care Complaints and Compliments Annual Report (to move to OSMC tbc) Scrutiny Work Plan 		<ul style="list-style-type: none"> Doncaster Children's Trust (split screen) Children's Trust and DMBC Attendance – Impact on Strategy and Performance update Social Mobility Opportunity Area Delivery Plan (including information on curriculum for life requested at 24/7/18 meeting) SEND Child Poverty Scrutiny Work Plan 		

** Please note dates of meetings/rooms/support may change

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
Jan	Mon, 21 st Jan 2019, 10am – Council Chamber (CM)	Mon 28 th Jan 2019, 1pm Doncaster – TBC			
		Joint Health Overview and Scrutiny Committee South Yorkshire, Derbyshire, Nottinghamshire and Wakefield			
		Thurs, 31 st Jan 2019, 2pm Council Chamber (CM)			
	<ul style="list-style-type: none"> DCST Financial Overview Report 	<ul style="list-style-type: none"> Mental Health – specific issue TBC Doncaster Adult’s Safeguarding Board Annual Report Veteran Plan (to include a reference to mental health) (DMBC and NHS CCG) Integrated Commissioning Model (CYP led) Invite CYP O&S - TBC. Scrutiny Work Plan 			
Feb Page 80	Thurs, 7 th Feb 2019, 10am Council Chamber (CR)				Wed, 13 th Feb 2018, 10am (CR)
	<ul style="list-style-type: none"> Budget 				Crime and Disorder <ul style="list-style-type: none"> Community Safety Priorities Update CCTV impact of Strategy Update following Domestic Abuse Strategy – feedback from partners on recommendations Modern Slavery Scrutiny Work Plan
	Thurs, 28 th Feb 2019, 10am Council Chamber (AS)				
	<ul style="list-style-type: none"> Qtrly Finance & Performance Report – Qtr 3 <ul style="list-style-type: none"> DMBC SLHD Scrutiny Work Plan 				

** Please note dates of meetings/rooms/support may change

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
Mar	Thurs, 28th Mar 2019, 10am Council Chamber (CM)	Thurs, 21 st Mar 2019, 10am Council Chamber (CR)	Tues, 5 th Mar 2019, 5 pm Council Chamber (CR)	Wed, 13 th Mar 2019, 10am Council Chamber (CM)	
	<ul style="list-style-type: none"> Scrutiny Work Plan 	<ul style="list-style-type: none"> Mental Health Theme – Dementia (NHS CCG) End of Life Plan Public Health Protection Update on Inspection and Regulation Scrutiny Work Plan 	<ul style="list-style-type: none"> Youth Council – Feedback on key issues Behaviour Transformation Programme – focus on tracking fixed term and permanent exclusions Scrutiny Work Plan 	<ul style="list-style-type: none"> March 2019 (Formal Meeting – therefore will require corporate reports to be completed) Housing Investment Plan – following Housing Needs Analysis overview. Homelessness – Update on position and recs (from 16/17 Panel review re: recs on update funding and legislation).made from previous Panel review/impact of PSPO Place Marketing – Update on position and recs made from previous Panel review Scrutiny Work Plan 	
April					
May					

POSSIBLE ISSUES FOR FUTURE CONSIDERATION - TBC

	DCST Finance Recommendation from OSMC 04/18 "that a further report be provided to OSMC if the same financial variances appear following Quarter 3 2018/19".	Yorkshire Ambulance Service reconfiguration (YAS)	Permanent exclusions - correlation between non-school attendance and crime of young people who were known to the YOS – case studies to be addressed at a future meeting (DMBC/Trust).		Street Scene – fly tipping and street cleaning – how is it dealt with and comparisons with rural and urban areas. Possible invite to like authority. How is rubbish dealt with on private land?
	Corporate Plan Refresh	Personal Budgets/Direct payments	Youth Council feedback on (TBC); a) Update on Curriculum for Life (including outcome of Personal, Social, And Health Education (PHSE) audit) b) Feedback on Youth Surgeries c) Expect Youth – Response/Monitoring exercise align/where are they locating activity/where can young people go?		Communication within Communities around access to services
	3rd Sector/ Assets/ Commissioning – how Council can leverage what it has within its portfolio to deal with less acute end of Adult Social Care - to be further discussed and arranged.	Learning Disabilities Strategy (early involvement with Scrutiny)			
Page 82		Substance abuse			

** Please note dates of meetings/rooms/support may change

		Alternative Service Delivery Model			
		Ambulance Service Response Times & Criteria (possibly same time as YAS reconfiguration) (TBC)			
		Health & Wellbeing Strategy			
		Hospital Services Review – Maternity Provision			
OVERVIEW & SCRUTINY WORKPLAN 2019/2020					
	27 th June 2019 Quarter 4 Finance and Performance report	Update from Public Health with the progress on the new initiatives being undertaken to support people with gambling addiction and actions taken through the Gambling and Financial Inclusion Group	Children and Young People Plan (DMBC & CCG) – previously addressed by CYP O&S June 2018 but will need future consideration	Update on Hatfield Headstocks (and future options)	An update on the South Yorkshire Waste (September 2019/2020)
Page 83					Green Future - 2019
					Environment Strategy - 2019

This page is intentionally left blank

DONCASTER METROPOLITAN BOROUGH COUNCIL
FORWARD PLAN FOR THE PERIOD 1ST NOVEMBER, 2018 TO 28TH FEBRUARY, 2019

The Forward Plan sets out details of all Key Decisions expected to be taken during the next four months by either the Cabinet collectively, The Mayor, Deputy Mayor, Portfolio Holders or Officers and is updated and republished each month.

A Key Decision is an executive decision which is likely:-

- (a) to result in the Local Authority incurring expenditure which is, or the making of savings which are, significant having regard to the Local Authority's budget for the service or function to which the decision relates; or
- (b) to be significant in terms of its effects on communities living or working in an area comprising two or more wards or electoral divisions in the area of the Local Authority;
- (c) any decision related to the approval or variation of the Policy and budget Framework that is reserved to the Full Council.

The level of expenditure/savings which this Authority has adopted as being financially significant is £250,000.

Please note in addition to the documents identified in the plan, other documents relevant to a decision may be submitted to the Decision Maker. Details of any additional documents submitted can be obtained from the Contact Officer listed against each decision identified in this plan.

In respect of exempt items, if you would like to make written representations as to why a report should be considered in public, please send these to the contact officer responsible for that particular decision. Unless otherwise stated, representations should be made at least 14 days before the expected date of the decision.

KEY

Those items in **BOLD** are **NEW**

Those items in **ITALICS** have been **RESCHEDULED** following issue of the last plan

Prepared on: 1st October 2018 and superseding all previous Forward Plans with effect from the period identified above.

Jo Miller
Chief Executive

MEMBERS OF THE CABINET

Cabinet Member For:

Mayor - Ros Jones
Deputy Mayor - Councillor Glyn Jones

Councillor Nigel Ball
Councillor Joe Blackham
Councillor Rachael Blake
Councillor Nuala Fennelly
Councillor Chris McGuinness
Councillor Bill Mordue
Councillor Jane Nightingale

- Housing and Equalities
- Public Health, Leisure and Culture
- Highways, Street Scene and Trading Services
- Adult Social Care
- Children, Young People and Schools
- Communities, Voluntary Sector and the Environment
- Business, Skills and Economic Development
- Customer and Corporate Resources.

Some Decisions listed in the Forward Plan are to be taken by Full Council

Members of the Full Council are:-

Councillors Nick Allen, Duncan Anderson, Lani-Mae Ball, Nigel Ball, Iris Beech, Joe Blackham, Rachael Blake, Nigel Cannings, Bev Chapman, Phil Cole, John Cooke, Mick Cooper, Jane Cox, Steve Cox, Linda Curran, George Derx, Susan Durant, Nuala Fennelly, Neil Gethin, Sean Gibbons, John Gilliver, Martin Greenhalgh, Pat Haith, John Healy, Rachel Hodson, Charlie Hogarth, Mark Houlbrook, David Hughes, Eva Hughes, Glyn Jones, R. Allan Jones, Ros Jones, Ken Keegan, Majid Khan, Jane Kidd, Nikki McDonald, Tosh McDonald, Chris McGuinness, Sue McGuinness, Bill Mordue, John Mounsey, David Nevett, Jane Nightingale, Ian Pearson, Andy Pickering, Cynthia Ransome, Tina Reid, Andrea Robinson, Kevin Rodgers, Dave Shaw, Derek Smith, Frank Tyas, Austen White, Sue Wilkinson, Jonathan Wood, Paul Wray.

WHEN DECISION IS EXPECTED TO BE TAKEN	KEY DECISION TO BE TAKEN	RELEVANT CABINET MEMBER	DECISION TO BE TAKEN BY	CONTACT OFFICER(S)	DOCUMENTS TO BE CONSIDERED BY DECISION MAKER	REASON FOR EXEMPTION – LOCAL GOVERNMENT ACT 1972 SCHEDULE 12A
6 Nov 2018	To approve the Archives' Collections Development Policy, Collections Care Policy and Disaster Plan (Non-Key decision)	Councillor Nigel Ball, Portfolio Holder for Public Health, Leisure and Culture	Portfolio Holder for Public Health, Leisure and Culture	Charles Kelham, Borough Archivist Charles.Kelham@doncaster.gov.uk	Archives Collections Development Policy, Archives Collections Care Plan, Archives Disaster Plan	Open
6 Nov 2018	Approval to expand the current Street Works Permit Scheme	Councillor Joe Blackham, Portfolio Holder for Highways, Street Scene and Trading Services	Cabinet	Paul Evans paul.evans@doncaster.gov.uk		Open
6 Nov 2018	Approval of the Inclusive Growth Strategy	Councillor Bill Mordue, Portfolio Holder for Business, Skills and Economic Development	Cabinet	Christian Foster, Head of Service. Strategy and Performance christian.foster@doncaster.gov.uk		Open

20 Nov 2018	To contribute £325,000 from the Service Transformation Fund to the creation of a Middle Tier organisation for Careers Information, Advice and Guidance (CIAG)	Councillor Nuala Fennelly, Portfolio Holder for Children, Young People and Schools	Cabinet			Open
20 Nov 2018	Quarter 2 2018-19 Finance and Performance Report	Mayor Ros Jones	Cabinet	Louise Parker, Head of Service Strategy & Performance Unit Manager Louise.Parker@doncaster.gov.uk, Faye Tyas, Head of Financial Management faye.tyas@doncaster.gov.uk		Open
20 Nov 2018	St Leger Homes Performance Report 2018/19 Quarter 2	Portfolio Holder for Housing and Equalities	Cabinet	Paul Tanney, Chief Executive, St Leger Homes of Doncaster paul.tanney@stlegerhomes.co.uk		Open
22 Nov 2018	Formally adopt the Armthorpe Neighbourhood Plan as part of the statutory development plan for the Borough (Non-Key Decision)	Portfolio Holder for Communities, Voluntary Sector, and the Environment	Council	Jane Stimpson, Planning Environment Manager jane.stimpson@doncaster.gov.uk		Open

22 Nov 2018	Community Safety Strategy 2018 -2021	Councillor Chris McGuinness, Portfolio Holder for Communities, Voluntary Sector and the Environment	Cabinet, Council	Bill Hotchkiss, Head of Service - Community Safety bill.hotchkiss@doncaster.gov.uk		Open
22 Nov 2018	Determination of the Doncaster Council Statement of Policy (Gambling Policy 2019).	Councillor Chris McGuinness, Portfolio Holder for Communities, Voluntary Sector and the Environment	Cabinet, Council	Paul J Williams, Business Safety and Licensing Manager PaulJ.Williams@doncaster.gov.uk		Open
4 Dec 2018	Update on progress against the delivery of the Big Picture Learning school (Non-Key)	Councillor Nuala Fennelly, Portfolio Holder for Children, Young People and Schools	Cabinet	Kaye Rushbrook, Head of Service kaye.rushbrook@doncaster.gov.uk		Open
Dec 2018	To accept ESIF grant for delivery of New Business Support in Doncaster as part of the Sheffield City Region (SCR) Launchpad Programme (Phase 2) 1st April 2019 - 31st March 2022)	Councillor Bill Mordue, Portfolio Holder for Business, Skills and Economic	Cabinet	Claire Bossward, Employment and Enterprise Manager claire.bossward@doncaster.gov.uk	SCR New Business Start-up (Launchpad) Programme' decision signed by the	Open

		Development			Mayor on the 21st April 2016	
12 Feb 2019	To approve admission arrangements for the 2020/21 Academic Year	Councillor Nuala Fennelly, Portfolio Holder for Children, Young People and Schools	Cabinet	Neil McAllister, School Organisation Manager neil.mcallister@doncaster.gov.uk		Open
26 Feb 2019	Quarter 3 2018-19 Finance and Performance Report	Mayor Ros Jones	Cabinet	Faye Tyas, Head of Financial Management faye.tyas@doncaster.gov.uk, Louise Parker, Head of Service Strategy & Performance Unit Manager Louise.Parker@doncaster.gov.uk	Revenue Budget 2018/19 Capital Programme Budget 2018/19	Open
26 Feb 2019	St Leger Homes Performance Report 2018/19 Quarter 3	Councillor Glyn Jones, Deputy Mayor, Portfolio Holder for Housing and Equalities	Cabinet	Stephen Thorlby-Coy, Head of Business Excellence, St Leger Homes Stephen.Thorlby-Coy@stlegerhomes.co.uk		Open



Councillor John Healy
Balby South Ward
Home Tel: 01302 856966
E Mail: john.healy@doncaster.gov.uk

4th October, 2018

Councillor C McGuinness
Cabinet Member for Communities,
Voluntary Sector and the Environment
Doncaster Council
Floor 4
Civic Office
Waterdale
Doncaster
DN1 3BU

Dear Chris

Statement of Licensing Policy 2019 – Gambling Act 2005

The Overview and Scrutiny Management Committee at its meeting on Thursday 4th October, was pleased to give support to the Statement of Licensing Policy 2019 – Gambling Act 2005 prior to consideration by Cabinet and ultimately Full Council on 22 November.

I would like to advise that the Committee gave credit for the Policy being well written and welcomed the opportunity to hold an open discussion on the issue. A number of areas were addressed relating to risk assessments on gambling establishments, the problem gambling population but mainly around the protection of vulnerable people. Members were therefore pleased to note two changes to the Policy with regard to defining a vulnerable person and particularly Public Health involvement as a consultee to any new gambling application received.

Additionally, the Committee welcomed and raised thanks for the work being undertaken by Public Health, including the establishment of the Gambling and Financial Inclusion Group, training for front line staff to recognise and support people with gambling addictions and the inclusion of gambling issues in the pupil lifestyle survey. Therefore, the Committee also requested that an update on these issues be provided at a future meeting of the Health and Adult Social Care Scrutiny Panel.

Cont...

I would like to conclude, on behalf of the Committee by thanking Paul Williams, Business Safety and Licensing Manager and Caroline Temperton, Public Health Improvement Co-ordinator for answering Members questions with such detailed information.

Kind regards,

A handwritten signature in black ink, appearing to read 'John Healy', with a stylized, cursive script.

Councillor John Healy
Vice-Chair of the Overview and Scrutiny Management Committee

cc: Peter Dale, Director of Regeneration and Environment
Gill Gillies, Assistant Director of Environment
Paul J Williams, Business Safety and Licensing Manager
Rupert Suckling, Director of Public Health
Caroline Temperton, Public Health Improvement Co-ordinator
Jo Miller, Chief Executive
Cabinet Members
OSMC